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# THE ENFORCEMENT OF THE INTERNATIONAL COVENANT ON ECONOMIC, SOCIAL AND CULTURAL RIGHTS BY THE ADMINISTRATIVE COURTS IN POLAND AND CZECHIA

Abstract: The article aims to explore the enforcement of the International Covenant on Economic, Social and Cultural Rights (ICESCR) by administrative courts in Poland and Czechia. The concluding observations of the Committee on Economic, Social and Cultural Rights have suggested significant differences between the two countries in this regard for many years. However, the exact reasons underlying this discrepancy remained unclear. The paper provides comprehensive insight into this legal phenomenon. Firstly, the author reconstructs the obligations relating to the economic, social and cultural (ESC) rights imposed on administrative courts. Secondly, the results of a large-scale review of the domestic rulings are presented. Based on the quantitative and qualitative analysis of the existing case law, it is revealed that the Polish and Czech courts share significant similarities in enforcing ESC rights. The study indicates that comparable shortcomings in terms of judicial enforcement of the Covenant are inherent in both jurisdictions. Thirdly, the author points to the existing methods available for the administrative courts that can still be used to strengthen the protection of the rights recognised in the ICESCR.

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Keywords: ICESCR, ESC rights, enforcement, justiciability, administrative justice

### INTRODUCTION

The focus of the international legal discourse regarding the realisation of economic, social and cultural (ESC) rights has long centred on the jurisprudence of constitutional courts. Meanwhile, the role of administrative courts in enforcing these rights has received comparatively less scholarly attention despite their crucial role in protecting individuals from unlawfulness of the national authorities. It is therefore reasonable to infer that they also bear a vital responsibility in ensuring the enforcement of ESC rights, such as the right to education and the right to health.

This paper contributes to the ongoing academic debate on ESC rights by conducting a comprehensive study of the approaches taken by administrative courts in enforcing the rights enshrined in the International Covenant on Economic, Social and Cultural Rights (ICESCR or the Covenant). The analysis encompasses the case law from two countries: Poland and Czechia. The selection of these legal orders is justified in a number of respects. Both countries share significant similarities resulting from historical experiences. The implementation of the ICESCR has consequently been significantly impeded by the economic conditions following the transition from a communist system to a free market-orientated model in the 1990s.<sup>4</sup> It is important to note that the constitutional acts of these states contain detailed catalogues of ESC rights, albeit with provisions aimed at limiting their judicial enforcement.<sup>5</sup> Lastly, it is noteworthy that these are the only states in continental Europe that attempted to limit the justiciability of the "solidarity" rights

<sup>&</sup>lt;sup>1</sup> E.g. F. Lucherini, The Constitutionalization of Social Rights in Italy, Germany, and Portugal: Legislative Discretion, Minimal Guarantees, and Distributive Integration, 25(2) German Law Journal 335 (2024); A. Chilton, M. Versteeg, How Constitutional Rights Matter, Oxford University Press, New York: 2020, pp. 167–206; K.G. Young, Proportionality, Reasonableness, and Economic and Social Rights, in: V.C. Jackson, M. Tushnet (eds.), Proportionality. New Frontiers, New Challenges, Cambridge University Press, Cambridge: 2017, pp. 248–272; B. Ray, Policentrism, Political Mobilization and the Promise of Socioeconomic Rights, 45(1) Stanford Journal of International Law 151 (2009).

<sup>&</sup>lt;sup>2</sup> See also Recommendation Rec(2004)20 of the Committee of Ministers to Member States on Judicial Review of Administrative Acts, 15 December 2004.

<sup>&</sup>lt;sup>3</sup> See also M. Wyrzykowski, Der Schutz der sozialen Grundrechte in der Rechtsordnung Polens, in: J. Iliopoulos-Strangas (ed.), Soziale Grundrechte in den "neuen" Mitgliedstaaten der Europäischen Union. Zugleich eine Einführung in die mitgliedstaatlichen Allgemeinen Grundrechtslehren, Nomos Verlagsgesellschaft, Baden-Baden: 2019, pp. 476–477; V. Šimíček, M. Kokeš, Der Schutz der sozialen Grundrechte in der Rechtsordnung Tschechiens, in: J. Iliopoulos-Strangas (ed.), Soziale Grundrechte in den "neuen" Mitgliedstaaten der Europäischen Union. Zugleich eine Einführung in die mitgliedstaatlichen Allgemeinen Grundrechtslehren, Nomos Verlagsgesellschaft, Baden-Baden: 2019, pp. 808–810.

<sup>&</sup>lt;sup>4</sup> CESCR, Concluding observations on the third periodic report of Poland (E/C.12/1/Add.26), para. 9; CESCR, Concluding observations on the initial report of the Czech Republic (E/C.12/1/Add.76), para. 7.

<sup>&</sup>lt;sup>5</sup> These provisions will be discussed in the first section.

enshrined in the EU Charter of Fundamental Rights. However, Czechia eventually withdrew from this idea.<sup>6</sup>

The parties to the ICESCR are obliged to submit their initial reports within two years of the Covenant's entry into force, and thereafter periodic reports at five-year intervals. The approaches taken by national courts can therefore be studied to some extent based on the concluding observations of the UN Committee on Economic, Social and Cultural Rights (the Committee), which are in principle adopted after the Committee reviews the available data gathered through the monitoring mechanism, including extensive state party reports and submissions from NGOs and UN specialised agencies. These documents provide a general overview of the implementation of the ICESCR.

Since the 1989 transition, Poland has been evaluated by the Committee five times – in 1998, 2002, 2009, 2009, 2016, and 2024. So far, the Committee has also adopted concluding observations regarding Czechia based on an initial report (in 2002), and two subsequent periodic reports (in 2014, and 2022). After reviewing the existing concluding observations, one could posit that at some juncture, the Czech courts adopted a different approach to enforcing the ESC rights than the Polish courts. Formerly, at the beginning of the 21st century, both countries failed to present compelling evidence that individuals could invoke the rights enshrined in the Covenant before the courts. While listing the principal subjects of concern in 2002, the Committee stated that the Covenant had "not been given full effect" in Czechia, underlying that most of the rights were not deemed "justiciable". In

<sup>&</sup>lt;sup>6</sup> See generally Wyrzykowski, supra note 3, pp. 422–423; European Parliament Resolution of 22 May 2013 on the Draft Protocol on the Application of the Charter of Fundamental Rights of the European Union to the Czech Republic (Article 48(3) of the Treaty on European Union), 00091/2011 – C7-0385/2011 – 2011/0817(NLE); Consolidated version of the Treaty on the Functioning of the European Union, Protocol (No 30) on the application of the Charter of Fundamental Rights of the European Union to Poland and to the United Kingdom [2008] OJ C 115, 09/05/2008, pp. 313–314.

<sup>&</sup>lt;sup>7</sup> Art. 17 of the International Covenant on Economic, Social and Cultural Rights (adopted 16 December 1966, entered into force 3 January 1976) 993 UNTS 3; Rule 58 § 2 in Committee on Economic, Social and Cultural Rights, Rules of Procedures of the Committee, 1 September 1993, E/C.12/1990/4/Rev.1.

<sup>&</sup>lt;sup>8</sup> M. Langford, J.A. King, Committee on Economic, Social and Cultural Rights: Past, Present and Future, in: M. Langford (ed.), Social Rights Jurisprudence: Emerging Trends in Comparative and International Law, Cambridge University Press, Cambridge: 2008, p. 479.

<sup>&</sup>lt;sup>9</sup> CESCR, Concluding observations on the third periodic report of Poland (E/C.12/1/Add.26).

<sup>&</sup>lt;sup>10</sup> CESCR, Concluding observations on the fourth periodic report of Poland (E/C.12/1/Add.82).

<sup>&</sup>lt;sup>11</sup> CESCR, Concluding observations on the fifth periodic report of Poland (E/C.12/POL/CO/5).

<sup>&</sup>lt;sup>12</sup> CESCR, Concluding observations on the sixth periodic report of Poland (E/C.12/POL/CO/6).

<sup>&</sup>lt;sup>13</sup> CESCR, Concluding observations on the seventh periodic report of Poland (E/C.12/POL/CO/7).

<sup>&</sup>lt;sup>14</sup> CESCR, Concluding observations on the initial report of the Czech Republic (E/C.12/1/Add.76).

<sup>&</sup>lt;sup>15</sup> CESCR, Concluding observations on the second periodic report of the Czech Republic (E/C.12/CZE/CO/2).

<sup>&</sup>lt;sup>16</sup> CESCR, Concluding observations on the third periodic report of Czechia (E/C.12/CZE/CO/3).

<sup>&</sup>lt;sup>17</sup> CESCR, Concluding observations on the initial report of the Czech Republic (E/C.12/1/Add.76), para. 8.

the same year, Poland was explicitly requested to provide relevant case law in the next periodic report and was urged to raise awareness of the Covenant.<sup>18</sup>

Significant differences occurred in the following reporting periods. In 2014, Czechia ascertained that the Supreme Administrative Court (SAC) had adjudicated some cases concerning ESC rights.<sup>19</sup> In 2022, the Committee also noted that the Covenant had been referred by the Czech SAC.<sup>20</sup> Meanwhile, the practices of the Polish courts were criticised. In 2009, the Committee expressed its concern, noting that the provisions of the ESC rights were viewed as "programmatic, aspirational and not justiciable."21 Essentially, the same problem was noted in the 2016 concluding observations.<sup>22</sup> As late as September 2024, the Committee noted, for the first time, "the full applicability of the Covenant by domestic courts" in Poland; however, it did not specify which courts had invoked the Covenant in recent years. A "low level of awareness of the Covenant in the wider justice system" was still listed as one of the primary areas of concern.<sup>23</sup>

The aim of the article is therefore to explore the enforcement of the ICESCR in the administrative justice system in Poland and Czechia. This is achieved by examining the approaches taken by the respective national courts in both jurisdictions based on the existing case law. According to the UN documents referenced above, it can be inferred that the Czech courts developed, at an earlier stage, some distinctive methods for adjudicating cases related to ESC rights. However, none of the concluding observations delves into the particularities of these approaches.

The subject of this research is of considerable importance since "perhaps no other human rights treaty is violated in as obdurate or frequent a way as the International Covenant on Economic, Social and Cultural Rights."24 In addition to numerous shortcomings in its implementation, the justiciability of the rights contained therein has been repeatedly questioned, mainly because of the economic burden of realising them.<sup>25</sup> The notion of non-enforceability, however, has been dismissed by some

<sup>&</sup>lt;sup>18</sup> CESCR, Concluding observations on the fourth periodic report of Poland (E/C.12/1/Add.82), para. 33. 19 CESCR, Concluding observations on the second periodic report of the Czech Republic (E/C.12/CZE/ CO/2), para. 5.

<sup>&</sup>lt;sup>20</sup> CESCR, Concluding observations on the third periodic report of Czechia (E/C.12/CZE/CO/3), para. 4.

<sup>&</sup>lt;sup>21</sup> CESCR, Concluding observations on the fifth periodic report of Poland (E/C.12/POL/CO/5), para. 8.

<sup>&</sup>lt;sup>22</sup> CESCR, Concluding observations on the sixth periodic report of Poland (E/C.12/POL/CO/6), para. 5.

<sup>&</sup>lt;sup>23</sup> CESCR, Concluding observations on the seventh periodic report of Poland (E/C.12/POL/CO/7), para. 4.

<sup>&</sup>lt;sup>24</sup> S. Leckie, Another Step towards Indivisibility: Identifying the Key Features of Violations of Economic, Social and Cultural Rights, 20(1) Human Rights Quarterly 81 (1998), p. 82. This statement was expressed in 1998, but it remains relevant today. Profound negative impacts on the enjoyment of economic, social and cultural rights have been especially evident in times of crisis, such as the COVID-19 pandemic. See also CESCR, Statement on the Coronavirus Disease (COVID-19) Pandemic and Economic, Social and Cultural Rights, 17 April 2020 (E/C.12/2020/1).

<sup>&</sup>lt;sup>25</sup> K.L. Scheppele, A Realpolitik Defense of Social Rights, 82(7) Texas Law Review 1921 (2004), pp. 1930-1931.

significant judicial bodies<sup>26</sup> and the Committee itself, which will be discussed later in the article. For this reason, it is certainly worth discussing how the ESC rights are (or can be) enforced before domestic courts.

The subsequent sections of this article are organised as follows: Section 1 undertakes a reconstruction of the obligations placed upon the administrative courts in relation to the realisation of the ICESCR, taking into consideration the constitutional frameworks. The analysis also covers the Czech Charter of Fundamental Rights and Freedoms, which is a legally binding "part of the constitutional order" of the Czech Republic.<sup>27</sup> Section 2 presents the results of the analysis covering the case law of the Polish and Czech administrative courts. It should be noted that the scope of this research encompasses all the rulings available in the official public databases. Employing both qualitative and quantitative methods, this study provides a continuation of previous research endeavours by offering a comprehensive understanding of domestic practices.<sup>28</sup> Section 3 aims to refine methods for the judges adjudicating cases concerning ESC rights to apply the Covenant. The insights contained in this section may be leveraged to strengthen the protection of these rights in both legal orders. The key findings are listed in the conclusions.

## 1. OBLIGATIONS IMPOSED ON THE ADMINISTRATIVE COURTS

The status of international agreements to which Poland and Czechia are bound is explicitly regulated in the constitutions of both countries. According to Art. 10 of the Czech Constitution and Art. 91 of the Polish Constitution, ratified and promulgated international agreements form a part of the relevant domestic legal order.<sup>29</sup>

<sup>&</sup>lt;sup>26</sup> See generally M. Langford, The Justiciability of Social Rights: From Practice to Theory, in: M. Langford (ed.), Social Rights Jurisprudence: Emerging Trends in Comparative and International Law, Cambridge University Press, Cambridge: 2008, pp. 8–9.

<sup>&</sup>lt;sup>27</sup> Art. 3 of Ústava České Republiky [The Constitution of the Czech Republic], 16 December 1992, Ústavní zákon č. 1/1993 Sb.; K. Klima, *Constitutional Law of the Czech Republic*, 5 Cuestiones Constitucionales 173 (2001), pp. 190–191.

<sup>&</sup>lt;sup>28</sup> H.C. Scheu, J. Brodská, The Impact of the United Nations Human Rights Treaties on the Domestic Level in the Czech Republic, in: C. Heyns, F.J. Viljoen, R. Murray (eds.), The Impact of the United Nations Human Rights Treaties on the Domestic Level: Twenty Years On, Brill, Leiden: 2024, p. 323; K. Sękowska-Kozłowska, G. Baranowska, J. Grygiel-Zasada, Ł. Szoszkiewicz, The Impact of the United Nations Human Rights Treaties on the Domestic Level in Poland, in: C. Heyns, F.J. Viljoen, R. Murray (eds.), The Impact of the United Nations Human Rights Treaties on the Domestic Level: Twenty Years On, Brill, Leiden: 2024, pp. 863–864; A. Tychmańska, Znaczenie Międzynarodowego Paktu Praw Obywatelskich i Politycznych oraz Międzynarodowego Paktu Praw Gospodarczych, Społecznych i Kulturalnych dla polskiego porządku prawnego na przykładzie analizy orzecznictwa polskich sądów administracyjnych [The significance of the International Covenant on Civil and Political Rights and the International Covenant on Economic, Social and Cultural Rights for the Polish legal order based on the analysis of judicature of Polish administrative courts], 34(20) Studenckie Zeszyty Naukowe 71 (2017).

<sup>&</sup>lt;sup>29</sup> Konstytucja Rzeczypospolitej Polskiej [The Constitution of the Republic of Poland], 2 April 1997, Dz.U. 1997, no. 78, item 483, as amended; Ústava České Republiky [The Constitution of the Czech Republic], 16 December 1992, Ústavní zákon č. 1/1993 Sb.

Furthermore, agreements ratified with prior consent granted by the Parliaments take precedence over statutes. If such an agreement provides something different from what a Czech statute provides, the agreement shall apply (stanovi-li mezinárodní smlouva něco jiného než zákon, použije se mezinárodní smlouva). Similarly, if the agreement cannot be reconciled with the provisions of the Polish statutes (jeżeli ustawy tej nie da się pogodzić z umową), it may be applied directly, unless its application depends on the enactment of a statute (jest bezpośrednio stosowana, chyba że jej stosowanie jest uzależnione od wydania ustawy).

The ICESCR is considered an international agreement ratified with prior consent from both Parliaments, thus forming a part of both domestic legal orders. This is significant as, in accordance with Art. 2 of the Covenant, each state party is obliged to "take steps [...] to the maximum of its available resources, with a view to achieving progressively the full realization of the rights recognized in the present Covenant by all appropriate means, including particularly the adoption of legislative measures." The primary responsibility for implementing the ICESCR therefore rests with the legislature. While enacting statutes is certainly an "appropriate means" of achieving the full realisation of ESC rights, there are also other indispensable measures that should be adopted at the national level. 31

The national courts in Poland and Czechia, particularly the administrative courts, are not exempted from the duty to take adequate "steps" to enhance the protection of ESC rights. <sup>32</sup> It is imperative for the courts of the state parties to consider Covenant rights where necessary to ensure the consistency of the state's conduct with its obligations, as delineated in General Comment No. 9, issued in 1998 by the Committee on Economic, Social and Cultural Rights. <sup>33</sup> Moreover, the Committee suggested as early as 1990 that several provisions in the ICESCR are "capable of immediate application by judicial organs." <sup>34</sup>

The primary issue is the necessity of identifying the circumstances under which these Covenant provisions should be applied by the courts. The obligations imposed

<sup>&</sup>lt;sup>30</sup> The priority applies if there is an actual contradiction (*skutečný rozpor*) between the treaty and the statute. *See also* V. Mikule, R. Suchánek, *Commentary on Article 10*, in: V. Sládeček, V. Mikule, J. Syllová, (eds.), *Ustava České republiky. Komentář* [The Constitution of the Czech Republic: A Commentary], C.H. Beck, Praha: 2016, p. 127.

<sup>&</sup>lt;sup>31</sup> E.g. M. Ssenyonjo, Economic, Social and Cultural Rights in International Law, Bloomsbury Publishing, London: 2016, pp. 84–90; Langford, King supra note 8, p. 496; A.R. Chapman, The Status of Efforts to Monitor Economic, Social, and Cultural Rights, in: S. Hertel, L. Minkler (eds.), Economic Rights: Conceptual, Measurement, and Policy Issues, Cambridge University Press, New York: 2007, p. 146.

<sup>&</sup>lt;sup>32</sup> See also J. Kratochvíl, Judikovatelnost sociálních práv: nějaké mezery? [The Justiciability of Social Rights: Are There Any Gaps?], 155(11) Právník 1161 (2007).

<sup>&</sup>lt;sup>33</sup> CESCR, General Comment No. 9 on the Domestic Application of the Covenant, 3 December 1998 (E/C.12/1998/24), para. 10.

<sup>&</sup>lt;sup>34</sup> CESCR, General Comment No. 3 on the Nature of States Parties' Obligations, 14 December 1990 (E/1991/23), para. 5.

on administrative courts are further complicated by the limitation provisions in the constitutional acts of both states.<sup>35</sup> According to Art. 41 of the Czech Charter of Fundamental Rights and Freedoms, certain ESC rights specified in a number of constitutional provisions "may be claimed only within the scope of the laws implementing these provisions" (možno se domáhat pouze v mezích zákonů, které tato ustanovení provádějí).<sup>36</sup> Under Art. 81 of the Polish Constitution, some rights "may be asserted subject to limitations specified by statute" (možna dochodzić w granicach określonych w ustawie). Although the provisions specifically refer to the rights contained in the constitutional acts, not in the provisions of the ICESCR, it is worth noting that these constitutional rights generally correspond (to varying degrees) to the rights included in the Covenant (Table 1).

**Table 1.** ESC rights covered by the limitation provisions in each country

International Covenant on Economic, Social and Cultural Rights	Czech Charter of Fundamental Rights and Freedoms	Polish Constitution
Art. 6 – the right to work	Art. 26 – the right to freely choose one's profession and the training for such profession; the right to engage in enterprise and pursue other economic activity	Art. 65(5) – the obligation of public authorities to pursue policies aiming at full, productive employment
Art. 7 – the right to the enjoyment of just and favourable conditions of work	Art. 28 – the right to fair remuneration for one's work and to satisfactory work conditions	Art. 65(4) – a minimum level of remuneration for work Art. 66 – the right to safe and hygienic conditions of work; the right to statutorily specified holidays and annual paid leave
Art. 8 – the rights related to trade unions	Art. 27(4) – the right to strike	not covered by the limitation provision
Art. 9 – the right to social security	Art. 30(1) – the right to adequate material security in old age, during periods of incapacity for work and in the case of the loss of one's provider	not covered by the limitation provision

<sup>&</sup>lt;sup>35</sup> The similarity of these limitation provisions has been pointed out in the existing literature: J. Wintr, *Commentary on Article 41*, in: I. Pospíšil, E. Wagnerová, V. Šimíček, T. Langášek (eds.), *Listina základních práv a svobod – Komentář* [The Charter of Fundamental Rights and Freedoms – A Commentary], Wolters Kluwer, Praha: 2012, p. 832.

<sup>&</sup>lt;sup>36</sup> Listina základních práv a svobod [The Charter of Fundamental Rights and Freedoms], 9 January 1991, Ústavní zákon č. 23/1991 Sb.

International Covenant on Economic, Social and Cultural Rights	Czech Charter of Fundamental Rights and Freedoms	Polish Constitution
Art. 10 – the protection of families, children, adolescents and mothers during a reasonable period before and after childbirth	Art. 29 – the right of women, adolescents and persons with health problems to increased protection of their health at work and to special work conditions; the right of adolescents and persons with health problems to special protection in labour relations and to assistance in vocational training Art. 32(1) – the protection of parenthood, the family, children and adolescents	Art. 69 – the obligation of public authorities to provide aid for persons with disabilities Art. 71 – the protection of the family; the right of mothers to special assistance from public authorities
Art. 11 – the right to an adequate standard of living; the right to be free from hunger	Art. 30(2) – the right to secure a basic standard of living	Art. 75 – the obligation to pursue policies conducive to satisfying the housing needs of citizens
Art. 12 – the right to the enjoyment of the highest attainable standard of physical and mental health	Art. 31 – the right to the protection of health	not covered by the limitation pro- vision
Art. 13 – the right to education	Art. 33 – the right to education	not covered by the limitation pro- vision
Art. 15 – the right to take part in cultural life; the right to enjoy the benefits of scientific progress and its applications; the right to benefit from the protection of the moral and material interests resulting from any scientific, literary or artistic production of which one is the author	not covered by the limitation provision	not covered by the limitation provision
not explicitly enshrined in the Covenant	Art. 35 – the right to a favourable environment; the right to timely and complete information about the state of the environment and natural resources	Art. 74 – protection of the environment; the right to be informed of the quality of the environment and its protection
not explicitly enshrined in the Covenant	Art. 32(3) – the equal rights of children	_
not explicitly enshrined in the Covenant	_	Art. 76 – the protection of consumers, customers, hirers and lessees

It must be emphasised that although Polish and Czech administrative courts are not identical, they remain comparable. There are still some differences that make the administrative justice systems distinctive. Most importantly, in Czechia, the

functions of first-instance administrative courts are performed by benches within ordinary (regional) courts,<sup>37</sup> while in Poland first-instance courts are separate from ordinary courts.<sup>38</sup> However, both systems can be considered "similar in structural and procedural terms" to the extent that comparing them is "justified".<sup>39</sup> The administrative courts in Czechia and Poland play a fundamental role in overseeing the actions of national authorities by evaluating the legality of their activity and inactivity so that the rights of individuals are protected.<sup>40</sup> They are, in principle, based on a very similar model of court review developed previously in Austria.<sup>41</sup> Even though classifying certain acts of administrative authorities might pose challenges in judicial practice,<sup>42</sup> the scopes of the courts' jurisdictions are similar. Therefore, it can be said that they perform comparable functions.<sup>43</sup>

The review process before the administrative courts primarily focusses on ensuring compliance with relevant statutes; however, it must also take into account adherence to the ICESCR. To demonstrate this issue, one might consider an example in the field of education. For instance, if an unlawful action concerning schooling occurs due to non-compliance with domestic regulations, it can be asserted that the respective administrative court, through its review, is already fulfilling its duty to protect the right to education as enshrined in Art. 13 of the Covenant. However, if a contested decision issued by an administrative body is grounded in statutory provisions, yet raises concerns regarding its alignment with the ICESCR, it prompts the question of what appropriate measures the administrative courts should undertake in such cases.

In the context of Czechia, the court is bound by Art. 41 of the Charter, which obliges the adjudicating bench to acknowledge that the constitutional right to edu-

<sup>&</sup>lt;sup>37</sup> D. Kryska, *Organization of Czech and Polish Administrative Judiciary*, 12(1) International and Comparative Law Review 81 (2012), pp. 83–84.

<sup>&</sup>lt;sup>38</sup> See W. Piątek, A. Skoczylas, *Geneza, rozwój i model sądownictwa administracyjnego w Polsce* [The genesis, the development and the model of administrative justice in Poland], in: R. Hauser, Z. Niewiadomski, A. Wróbel (eds.), *Sądowa kontrola administracji publicznej*, System Prawa Administracyjnego, t. 10. [Judicial control over public administration, "Administrative Law System" vol. 10], C.H. Beck, Warszawa: 2016.

<sup>&</sup>lt;sup>39</sup> W. Piątek, L. Potěšil, A Right to Have One's Case Heard within a Reasonable Time before the Czech and the Polish Supreme Administrative Courts – Standards, the Reality and Proposals for the Future, 17(1) Utrecht Law Review 20 (2021), p. 23.

<sup>&</sup>lt;sup>40</sup> See Zákon soudní řád správní [The Code of Administrative Justice], 21 March 2002, Zákon č. 150/2002 Sb; Ustawa Prawo o postępowaniu przed sądami administracyjnymi [The Act on Procedure before Administrative Courts], 30 August 2002, Dz.U. 2024, item 935, as amended; D. Kryska, Konstytucyjny model czeskiego sądownictwa administracyjnego [The Constitutional Model of the Czech Administrative Courts], 52(1) Zeszyty Naukowe Sądownictwa Administracyjnego 175 (2014), p. 176; L. Potěšil, The Administrative Justice in the Czech Republic – Changes and Expectations, 4(2) Opolskie Studia Administracyjno-Prawne 87 (2018), pp. 87–89.

<sup>&</sup>lt;sup>41</sup> Kryska, *supra* note 39, p. 176.

<sup>&</sup>lt;sup>42</sup> See e.g. T. Svoboda, D. Skládalová, *The Qualification of Action in Administrative Justice and its Perils – The Czech Experience*, 14 Adam Mickiewicz University Law Review 281 (2022).

<sup>&</sup>lt;sup>43</sup> Piątek, Potěšil, *supra* note 38, p. 24.

cation, corresponding to Art. 13 of the Covenant, can only be asserted in accordance with the laws that implement these provisions. The situation is no less intricate in Poland. While Art. 81 of the Constitution does not explicitly reference the right to education (Art. 70),<sup>44</sup> the international agreement cannot be directly applied if its application depends on the enactment of a statute, as specified in Art. 91 of the Constitution. The realisation of the right to education still requires the adoption of various domestic regulations, which could give rise to the conclusion that administrative courts may face difficulties effectively addressing such an issue. Nonetheless, this does not preclude the possibility of administrative courts taking appropriate actions in this regard.<sup>45</sup> A different viewpoint would be – as described in General Comment No. 9 – "incompatible with the principle of the rule of law."<sup>46</sup>

There are several pathways available for administrative courts in Poland and Czechia to navigate this apparent impasse. It is essential that actions taken by national authorities in relation to the ESC rights are subject to rigorous scrutiny. The administrative courts must not regard themselves as exempt from the obligation to apply the ICESCR. At the same time, it is important to clarify that not every allegation of an infringement of the Covenant brought forth by a party to the proceedings is intrinsically valid.

Regardless of whether the actions of national authorities seem "lawful" under statutory regulations, it might remain the responsibility of administrative courts to assess whether any rights enshrined in the ICESCR are at risk due to the activities of the public administration. Should a potential threat be identified, I argue that, in view of the legal provisions and the stances of the Committee, the courts may proceed with appropriate steps, depending on the specific circumstances involved:

a. When assessing the legality of actions undertaken by the public administration, administrative courts are required to interpret relevant provisions in statutes, as well as potentially other domestic acts, "as far as possible in a way

<sup>&</sup>lt;sup>44</sup> S. Jarosz-Żukowska, Ł. Żukowski, *Prawo do nauki i jego gwarancje* [The Right to Education and its Guarantees], in: M. Jabłoński (ed.), *Realizacja i ochrona konstytucyjnych wolności i praw jednostki w polskim porządku prawnym* [The Realisation and Protection of Constitutional Freedoms and Rights of Individuals in the Polish Legal Order], E-Wydawnictwo, Wrocław: 2014, p. 639; *See generally* Ł. Kierznowski, *Prawo do nauki w aktach prawa międzynarodowego* [The Right to Education in Acts of International Law], in: M. Perkowski, W. Zoń (eds.), *Umiędzynarodowienie krajowego obrotu prawnego* [The Internationalisation of the Domestic Legal Order], Wydawnictwo Prawo i Partnerstwo, Białystok: 2016, pp. 61–75.

<sup>45</sup> While the legislature has considerable discretion concerning the rights specified in Art. 41 of the Czech Charter, it is important to note that this discretion is not absolute. On this issue, see e.g. M. Tomoszek, Commentary on Article 41, in: F. Husseini, M. Bartoň, M. Kokeš, M. Kopa (eds.), Listina základních práv a svobod. Komentář [The Charter of Fundamental Rights and Freedoms: A Commentary], C.H. Beck, Praha: 2021, p. 1276; K. Šimáčková, The Rights of the Elderly in the Case-Law of the Constitutional Court of the Czech Republic from the Perspective of Old-Age Pensions, 10 Czech Yearbook of Public & Private International Law 248 (2019), pp. 252–255.

<sup>&</sup>lt;sup>46</sup> CESCR, General Comment No. 9 on the Domestic Application of the Covenant, 3 December 1998 (E/C.12/1998/24), para. 14.

which conforms to a State's international legal obligations."<sup>47</sup> Specifically, if a provision within Czech or Polish legislation can be interpreted in multiple ways, the administrative court has the obligation to reject interpretations that could hinder the realisation of the ESC rights and favour the interpretation that most comprehensively supports the implementation of the ICESCR. This interpretative technique is consistent with General Comment No. 9 and complies with the limitation provisions established in the states' constitutional acts. Furthermore, it can mitigate the risk of denying the rights of certain groups of potential beneficiaries, who may struggle to ascertain their eligibility due to unclear provisions. In this way, the interpretation process can reinforce the principles of equality and non-discrimination.

b. Even when employing the interpretive technique outlined above, it is possible for the interpretative process to result in outcomes that are still debatable in relation to the ICESCR. To illustrate this concern, one could consider a hypothetical regulation under which parents are charged substantial fees by the Minister of Education for their children's primary education in public schools. Art. 13(2)(a) of the Covenant stipulates that primary education must be "compulsory and available free to all". Furthermore, according to General Comment No. 3, this provision is "capable of immediate implementation" by national courts. 48 Consequently, even if domestic statutes clearly mandate that parents pay such fees, the courts may regard the ICESCR provision as self-executing and potentially rule the actions of the Minister unlawful. It appears that at least some provisions of the ICESCR may be viewed as self-executing, owing to their sufficiently clear and specific wording. 49 Accordingly, under certain circumstances, administrative courts may refer directly to the Covenant, acknowledging its precedence over statutory regulations. 50

The example regarding access to free primary education is relatively obvious. However, there may be instances where certain provisions within the Covenant are less explicit, such as Art. 13(2)(c), which states that "[h]igher education shall be made

<sup>&</sup>lt;sup>47</sup> *Ibidem*, para. 15.

<sup>&</sup>lt;sup>48</sup> CESCR, General Comment No. 3 on the Nature of States Parties' Obligations, 14 December 1990 (E/1991/23), para. 5

<sup>&</sup>lt;sup>49</sup> CESCR, General Comment No. 9 on the Domestic Application of the Covenant, 3 December 1998 (E/C.12/1998/24), para. 11.

<sup>50</sup> This approach appears justified in light of the views expressed in the Polish and Czech literature. See A. Capik, A. Łazowski, Komentarz do art. 91 [Commentary on Art. 91], in: M. Safjan, L. Bosek (eds.), Konstytucja RP. Tom II. Komentarz do art. 87–243 [The Constitution of Poland. Vol. 2. Commentary on Articles 87–243], C.H. Beck, Warszawa: 2016; P. Mlsna, Commentary on Article 10, in: P. Rychetský, T. Langášek, T. Herc, P. Mlsna, Ústava Ceske Republiky. Ústavní zákon o bezpečnosti České republiky. Komentář [The Constitution of the Czech Republic. The Act on the Security of the Czech Republic: A Commentary], Wolters Kluwer, Praha: 2015, p. 110; K. Klíma, Ústavní právo [The Constitutional Law], Aleš Čeněk, Plzeň: 2016, p. 183.

equally accessible to all, on the basis of capacity, by every appropriate means, and in particular by the progressive introduction of free education." Such phrasing allows greater latitude to parliaments in implementing these provisions. <sup>51</sup> Consequently, the administrative courts must recognise that statutes play a significant role in realising these rights. Moreover, one cannot overlook that constitutional limitations may prevent claims that go "beyond" the laws that implement these provisions.

Nevertheless, it is crucial to highlight that, despite significant limitations, the constitutional courts in Poland and Czechia have developed methodologies for evaluating provisions that may conflict with the standards of ESC rights protection. The Czech Constitutional Court has employed a reasonableness test,<sup>52</sup> while the Polish Constitutional Court aims to determine whether a given right's essence (*Wesensgehalt*) has been undermined.<sup>53</sup> Thus, in instances of uncertainty, it is necessary that adjudicating bodies refer to the constitutional courts questions regarding domestic regulations' compatibility with the ICESCR.

Selecting an appropriate course of action, tailored to the specific circumstances of each case, is not merely a competence of administrative courts in Poland and Czechia; it is also a legal obligation under the ICESCR. Judges responsible for adjudicating cases related to ESC rights must not defer their responsibilities by asserting that the implementation of the Covenant is solely the domain of the legislative and executive branches. While the "adoption of legislative measures" referred to in Art. 2 of the Covenant is critical for enhancing the protection of these rights, it constitutes only one of several essential steps. Administrative courts, within the scope of their authority, are required to actively contribute to the progressive realisation of these rights.

<sup>&</sup>lt;sup>51</sup> On the controversies regarding this provision in the Swiss case law, *c.f.* A. Constantinides, *Economic and Social Rights*, in: A. Nollkaemper, A. Reinisch, R. Janik, F. Simlinger (eds), *International Law in Domestic Courts. A Casebook*, Oxford University Press, Oxford: 2018, pp. 659–661.

<sup>52</sup> E.g. M. Bartoň, Úvod. The Introduction, in: F. Husseini, M. Bartoň, M. Kokeš, M. Kopa (eds.), Listina základních práv a svobod. Komentář [The Charter of Fundamental Rights and Freedoms. A Commentary], C.H. Beck, Praha: 2021, pp. 52–53; M. Bartoň, J. Kratochvíl, M. Kopa, M. Tomoszek, J. Jirásek, O. Svaček, Základní práva [Fundamental Rights], Leges, Praha: 2016, pp. 100–107, 479–481; K. Koldinská, J. Pichrt, Ústavněprávní aspekty ochrany základních sociálních práv [The Constitutional Aspects of the Protection of Fundamental Social Rights], in: K. Koldinská (ed.), Právo sociálního zabezpečení [Social Security Law], C.H. Beck, Praha: 2022, p. 446. But see critical remarks in M. Antoš, The Czech Constitutional Court and Social Rights: Analysis of the Case Law, in: P. Šturma, N.L.X. Baez (eds.), International and Internal Mechanisms of Fundamental Rights Effectiveness, Právnická fakulta UK, Praha: 2015, pp. 187–196; J. Kratochvíl, Test racionality: skutečně vhodný test pro sociální práva? [The Reasonability Test: Really a Suitable Test for Social Rights?], 154(12) Právník 1052 (2015).

<sup>&</sup>lt;sup>53</sup> E.g. Wyrzykowski, supra note 3, pp. 491–493. See also A. Ploszka, The Right to Subsistence Minimum and Its Role in the Protection of People Living in Extreme Poverty – The Polish Experience, 24 Comparative Law Review 225 (2018).

## 2. PRACTICES OF THE ADMINISTRATIVE JUSTICE SYSTEM

This section examines the practices of administrative courts regarding the enforcement of the ICESCR in Poland and Czechia. This examination is based on an extensive review of rulings sourced from two pertinent national databases: the one maintained by the Czech Supreme Administrative Court, which also includes decisions from lower-instance administrative courts, <sup>54</sup> and the Central Database of Administrative Court Decisions (CBOSA) in Poland. <sup>55</sup> The dataset encompasses every ruling referencing the ICESCR that has been made publicly accessible as of the end of 2024 (comprising a total of 262 rulings). <sup>56</sup> It is important to note that the timeframes for the research differ between the two countries. In Czechia, the earliest recorded decision is from 5 October 2003, whereas the oldest judgment in Poland dates back to 24 February 1989. This discrepancy arises from variations in the availability of data. <sup>57</sup>

A numerical comparison of the existing case law reveals several significant findings (see Tables 2 and 3). Some common trends, particularly regional variations, can be identified. Most of the courts in both countries have referenced the ICESCR only a few times over the extensive periods. Notably, the Polish administrative courts in Olsztyn and Opole have never invoked the Covenant. Overall, invoking the ICESCR appears to be an exceptional occurrence rather than a regular practice, even among the administrative courts that yielded the highest numbers in this comparison.

<b>Table 2.</b> The ruling of the adn	iinistrative courts in C	Czechia
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The name of the court	The number of rulings
The Supreme Administrative Court	82
The Municipal Court in Prague	18
The Regional Court in Brno	23

<sup>&</sup>lt;sup>54</sup> The Czech Supreme Administrative Court database, Nejvyšší Správní Soud, available at: https://vyhledavac.nssoud.cz/ (accessed 30 June 2025).

<sup>55</sup> The Polish Central Database of Administrative Court Decisions, Naczelny Sąd Administracyjny, available at: https://orzeczenia.nsa.gov.pl/ (accessed 30 June 2025).

<sup>&</sup>lt;sup>56</sup> Both databases are designed to provide open access to all the administrative courts' rulings. The Czech database has been available since 2010, but it also covers a majority of earlier rulings. If some of them are not available, it is due to technical obstacles, not intentional selection. A similar rule applies to the Polish database, which was created in 2007 to make all the rulings available to the public. In the case of Poland, there might be a small number of omissions, which is, however, not governed by any binding rules as to the selection procedures. The general idea of these databases is therefore to ensure access to complete (not selected) case law.

<sup>&</sup>lt;sup>57</sup> The Czech SAC began operating in 2003.

The name of the court	The number of rulings
The Regional Court in České Budějovice	1
The Regional Court in Hradec Králové	8
The Regional Court in Ostrava	4
The Regional Court in Plzeň	3
The Regional Court in Prague	4
The Regional Court in Ústí nad Labem	7
In total:	150

Table 3. The rulings of the administrative courts in Poland

The name of the court	The number of rulings
The Supreme Administrative Court	30
The Voivodeship Administrative Court in Białystok	11
The Voivodeship Administrative Court in Bydgoszcz	1
The Voivodeship Administrative Court in Cracow	2
The Voivodeship Administrative Court in Gdańsk	2
The Voivodeship Administrative Court in Gliwice	3
The Voivodeship Administrative Court in Gorzów Wielkopolski	3
The Voivodeship Administrative Court in Kielce	1
The Voivodeship Administrative Court in Lublin	3
The Voivodeship Administrative Court in Łódź	8
The Voivodeship Administrative Court in Olsztyn	0
The Voivodeship Administrative Court in Opole	0
The Voivodeship Administrative Court in Poznań	2
The Voivodeship Administrative Court in Rzeszów	4
The Voivodeship Administrative Court in Szczecin	1
The Voivodeship Administrative Court in Warsaw	27
The Voivodeship Administrative Court in Wrocław	14
In total:	112

The provisions of the Covenant are invoked mostly by the courts of highest instance. However, despite the longer timeframe for Poland, instances of invoking the ICESCR are markedly less frequent. The Polish SAC referenced the Covenant in

only 30 of its rulings, while its Czech counterpart did so almost three times as often (82 cases), despite the shorter period. This discrepancy is also apparent when low-er-instance administrative court rulings are included. The Czech Municipal Court in Prague (18 cases), the Regional Court in Brno (23 cases), the Polish Voivodeship Administrative Courts in Warsaw (27 cases) and Wrocław (14 cases) were among those which invoked the Covenant the most. Nevertheless, the number of references to the ICESCR by the Czech administrative courts still exceeds those reached in Poland. This notable difference remains striking, particularly in light of the fact that Poland's population is over three times larger, potentially influencing these outcomes.

While the practice of invoking the Covenant is subject to variation year by year (see Figures 1 and 2), the overarching trend is characterised by infrequent references from the administrative courts. In 2009 and 2012, the Polish SAC referred to the Covenant in three cases each year. This threshold was never exceeded in other years. As far as the Czech SAC is concerned, the highest number of references was noted in 2007 (11 cases). There have also been years when these highest-instance courts did not refer to the ICESCR at all – 2004 and 2017 (Czechia) and, for example, 2019, 2021 and 2023 (Poland).



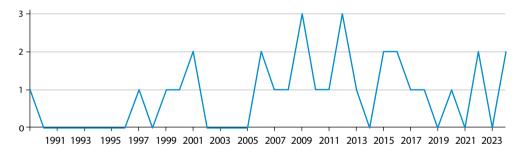
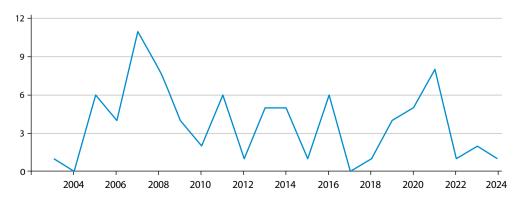


Figure 2. The Czech Supreme Administrative Court rulings referencing the ICESCR (per year)



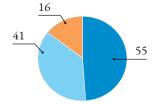
Furthermore, additional insights emerge from the qualitative analysis of the available decisions. An interesting and consistent pattern is observed in the case law of both countries. In numerous instances, parties involved in proceedings referenced the Covenant; however, these arguments were often deemed unjustified by the adjudicating benches. This phenomenon is significant for two primary reasons. Firstly, it provides a new perspective on the previously discussed quantitative results, indicating that the actual number of cases where the Covenant influences the final decision is even lower than originally suggested. Secondly, this practice raises important questions regarding the rationale underlying court rulings.

The available rulings can be categorised into three primary groups based on the relevance of their references to the Covenant:

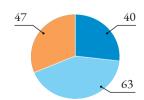
- group A includes rulings in which the ICESCR is mentioned in the arguments presented by the parties, but the court does not further elaborate on this reference in its later justification;
- group B encompasses cases where the court addresses the applicability of the Covenant, albeit briefly, but ultimately finds the arguments based on the reference to be unfounded;
- group C consists of a limited number of cases in which the Covenant was deemed relevant to the resolution of the case.

The analysis reveals that the majority of decisions fall within groups A and B (see Figures 3 and 4). The latter category exhibits diversity, as many cases merely touch upon the arguments related to the Covenant, while others delve deeper into the legal implications of the ICESCR. The former may initially appear to hold less cognitive value. However, its significant volume highlights important phenomena present in both jurisdictions. In certain instances, judges refrain from discussing the applicability of the Covenant, focussing instead on resolving cases based exclusively on domestic statutory regulations. However, this trend is more prevalent in the Polish judiciary.

**Figure 3.** The rulings referring the ICESCR issued by the Polish courts



**Figure 4.** The rulings referring the ICESCR issued by the Czech courts



- Group A The ICESCR is mentioned in the arguments presented by the parties, but the court does not further elaborate on this reference.
- Group B The applicability of the ICESCR is addressed by the court, but the argument based on the reference is deemed unfounded.
- Group C The ICESCR is deemed relevant to the resolution of the case.

Notably, group C, despite constituting a relatively small category, offers valuable insights into the similarities and differences between Poland and Czechia regarding the enforcement of the Covenant. It is thus worth exploring these individual cases in detail. A qualitative analysis of the rulings within group C indicates that the Polish administrative courts have occasionally utilised the provisions of the Covenant as an auxiliary tool in the interpretation process. While it is hardly feasible to reconstruct the judges' specific interpretive methodology, it can be concluded that these references may serve to confirm the validity of the decisions rendered by the adjudicating benches. For instance, Art. 7(1) of the Covenant (the right to fair remuneration) was cited in three cases, alongside the analogous provision within Polish labour law, in assessing traineeship scholarships (*stypendium stażowe*), which were eventually considered equivalent to regular remuneration. In this context, the reference was clearly intended to validate the correctness of the decisions taken by the courts. <sup>58</sup>

A comparable approach to invoking the Covenant was evident in a case involving a mother who had received a fine for not ensuring her daughter's attendance at school. The court indicated that the national regulations regarding education were in accordance with international standards, specifically citing Art. 13(2)(a) ICESCR, which addresses compulsory primary education.<sup>59</sup> Similarly, Art. 12 of the Covenant, which guarantees the right of every individual to attain the highest standard of physical and mental health, was referenced as a foundational element in justifying several decisions regarding legal aid, which included exemptions from court fees and the provision of state-funded legal representation.<sup>60</sup>

The Polish SAC elaborated on the interpretation process in the resolution concerning the licensing of taxi drivers. The adjudicating bench explicitly recognised that the obligations associated with realising the right to work, as enshrined in Art. 6 of the Covenant, are not only imposed on legislators, but also on the entities responsible for interpreting and applying the law. Consequently, the court concluded that it is incumbent upon the judiciary to assess whether the implications of the

<sup>&</sup>lt;sup>58</sup> Wyrok WSA w Rzeszowie [Judgment of the Voivodeship Administrative Court in Rzeszów], 28 October 2020, II SA/Rz 818/20, LEX 3088121; wyrok WSA w Poznaniu [Judgment of the Voivodeship Administrative Court in Poznań], 28 December 2017, II SA/Po 948/17, LEX 3088121; wyrok WSA w Poznaniu [Judgment of the Voivodeship Administrative Court in Poznań], 18 October 2017, II SA/Po 540/17, LEX 2390360.

<sup>&</sup>lt;sup>59</sup> Wyrok WSA we Wrocławiu [Judgment of the Voivodeship Administrative Court in Wrocław], 4 January 2006, IV SA/Wr 175/04, LEX 836539.

<sup>&</sup>lt;sup>60</sup> Postanowienie WSA w Warszawie [Decision of the Voivodeship Administrative Court in Warsaw], 15 May 2009, III SA/Wa 644/09, LEX 574036; postanowienie WSA w Warszawie [Decision of the Voivodeship Administrative Court in Warsaw], 20 November 2008, III SA/Wa 1879/04, LEX 988856; postanowienie WSA w Warszawie [Decision of the Voivodeship Administrative Court in Warsaw], 11 April 2008, III SA/Wa 558/08, LEX 1073037.

adopted legal interpretations impose undue restrictions on principles derived from international law.  $^{61}$ 

Furthermore, the activities of the Polish courts have extended beyond the previously outlined practices. Within group C, there are two cases in which a professional self-government body declined to register new legal trainees because of numerical limits imposed by the self-government. The SAC determined that these internal regulations contravened the "directly applied" Art. 6 ICESCR. Consequently, the court refused to enforce the regulations on the grounds of their incompatibility with the Covenant. <sup>62</sup> Notably, these are the only instances in which a Polish administrative court explicitly acknowledged the possibility of not applying provisions that manifest a clear non-compliance with the ICESCR.

When comparing the rulings of the Polish courts to those from the Czech judiciary, certain parallels are undisputed. The Czech courts have also referred to specific provisions of the ICESCR in their justifications as a way of bolstering the validity of the rulings, such as in one case concerning a fine imposed on an employer (zaměstnanosti pokuta), in which the court's justification invoked Art. 7(b) of the Covenant (the right of safe and healthy conditions of work). On several occasions, the adjudicating benches also adduced quotes from the Czech Constitutional Court which contain explicit references to the Committee's General Comment No. 5.64 This argument proved useful while discussing the extent of the state's obligation towards people with disabilities.

Interestingly, some references encountered in the Czech case law do not even concern the very essence of specific cases. For example, in two judgments concerning expulsion from Czech territory, the Municipal Court in Prague mentioned that Uzbekistan is a party to the ICESCR. This circumstance was relevant to evaluating the ongoing situation in an individual's country of origin. 66 In another case, an

<sup>&</sup>lt;sup>61</sup> Uchwała NSA [Resolution of the Supreme Administrative Court], 13 October 2011, II GPS 1/11, LEX 951321. This view was later cited in wyrok WSA w Szczecinie [Judgment of the Voivodeship Administrative Court in Szczecin], 14 December 2011, II SA/Sz 931/11, LEX 1134906.

<sup>&</sup>lt;sup>62</sup> Wyrok NSA [Judgment of the Supreme Administrative Court], 23 March 1999, II SA 202/99, LEX 46730; wyrok NSA [Judgment of the Supreme Administrative Court], 22 May 2000, II SA 2725/99, LEX 654789.

<sup>&</sup>lt;sup>63</sup> Rozsudek Krajského soudu v Hradci Králové – pobočka v Pardubicích [Judgment of the Regional Court in Hradec Králové – Branch in Pardubice], 19 March 2018, 52 Ad 12/2017-89, para. 36.

<sup>64</sup> CESCR, General Comment No. 5 on Persons with Disabilities, 9 December 1994 (E/1995/22), para. 34.

<sup>65</sup> Rozsudek Krajského soudu v Ostravě – pobočka v Olomouci [Judgment of the Regional Court in Ostrava – Branch in Olomouc], 30 October 2020, 72 Ad 17/2019-24, para. 54; Rozsudek Krajského soudu v Ostravě – pobočka v Olomouci [Judgment of the Regional Court in Ostrava – Branch in Olomouc], 31 January 2020, 72 Ad 44/2018-28, para. 50; Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 25 April 2019, 8 Ads 271/2018-34, para. 34.

<sup>&</sup>lt;sup>66</sup> Rozsudek Městského soudu v Praze [Judgment of the Municipal Court in Prague], 15 June 2018, 13 A 69/2018-24, para. 25; Rozsudek Městského soudu v Praze [Judgment of the Municipal Court in Prague], 25 June 2018, 13 A 56/2018-27, para. 15.

adjudicating bench noted some similarities between the Paris Agreement and the Covenant and eventually examined the latter to provide an argument from analogy.<sup>67</sup>

A qualitative analysis of the Czech case law reveals that over the study period, the ICESCR was expressly considered useful for interpretation in only a severely limited number of cases. To some extent Art. 13(4) of the Covenant, which is aimed at preventing "interfering with the liberty of individuals and bodies to establish and direct educational institutions", influenced the interpretation of domestic regulations on establishing non-state schools, because the SAC ruled in favour of an applicant who referred to the necessity of interpreting a provision of the Education Act (Školský zákon) and a long-term plan for education adopted at the regional level in alignment with Czechia's binding international obligations, including those arising from the ICESCR, which ultimately led the Court to the conclusion that the domestic regulations cannot be interpreted in such a way that they allow the minister to prevent the registration of a private school simply because local schools have sufficient spare capacity to admit additional pupils. Conversely, the right to housing, enshrined in Art. 11(1) of the Covenant, was used more explicitly as an interpretative context in numerous cases regarding the interpretation of tax law.

The higher volume of references to the ICESCR in Czechia stems mainly from the fact that the parties to the proceedings strive (usually unsuccessfully) to strengthen their viewpoints by making practical use of human rights treaties. <sup>70</sup> This same phenomenon persists, to a lesser extent, in the Polish judiciary. Although it is impossible to fully understand the rationale behind the decisions allocated to group A, the decisions in group B give a slightly broader perspective on this issue. The fact is that the parties' arguments often appear misguided, such as in a case concerning

<sup>&</sup>lt;sup>67</sup> Rozsudek Městského soudu v Praze [Judgment of the Municipal Court in Prague], 15 June 2022, 14 A 101/2021-248, paras. 260–261.

<sup>&</sup>lt;sup>68</sup> Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 7 December 2022, 10 As 320/2020-58, paras. 16, 34, 58, 65; Rozsudek Městského soudu v Praze [Judgment of the Municipal Court in Prague], 13 May 2020, 10 A 148/2018-65, paras. 41 and 55.

<sup>&</sup>lt;sup>69</sup> E.g. Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 28 August 2007, 2 Afs 212/2006-147; Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 19 September 2007, 1 Afs 143/2006-68; Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 16 April 2008, 1 Afs 62/2008-93; Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 22 March 2013, 5 Afs 71/2012-37.

<sup>&</sup>lt;sup>70</sup> E.g. cases involving parties that invoked the Covenant in the asylum proceedings: Rozsudek Krajského soudu v Hradci Králové [Judgment of the Regional Court in Hradec Králové], 8 April 2016, 32 Az 20/2015-43; Rozsudek Krajského soudu v Hradci Králové [Judgment of the Regional Court in Hradec Králové], 30 May 2017, 43 Az 26/2016-57; Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 15 February 2021, 4 Azs 325/2020-29; Rozsudek Krajského soudu v Plzni [Judgment of the Regional Court in Plzeň], 9 April 2021, 60 Az 8/2021-25, para. 7.

a convicted person who referred to the Covenant in an attempt to safeguard their right to take up entrepreneurial activity in road transport.<sup>71</sup>

It is still possible to uncover some interesting considerations in group B. To provide an example, while resolving one case concerning a care allowance, the Polish Supreme Administrative Court expressed the view that the norms enshrined in Art. 9 (the right to social security) and Art. 11(1) of the Covenant (the right to an adequate standard of living) are merely programmatic and cannot be directly applied.<sup>72</sup> Another administrative court in Poland highlighted – in as many as three cases – that the Covenant only sets out goals in the field of social aid and that the entitlements should be substantiated in national law.<sup>73</sup> These views correspond to the notions encountered in the Czech case law, such as the conclusion that the rights contained in the Covenant are programmatic and depend on the approach adopted by the legislature.<sup>74</sup>

While the adoption of legislative measures definitely remains a key step in the realisation of ESC rights, the adduced views might suggest that the burden is only on the legislative bodies. This kind of approach would be irreconcilable with the guidelines contained in General Comment No. 9, which clearly highlights that every Covenant right possesses "at least some significant justiciable dimension." In reality, the administrative courts in both jurisdictions have occasionally endeavoured to utilise the provisions of the ICESCR, thereby contributing to the full realisation of these rights. Such cases, unfortunately, are extremely scarce from the perspective of the wide time ranges adopted in the present study.

The number of decisions in which administrative courts in Czechia invoked the Covenant in ways that impacted the outcome of the cases is higher than in Poland. The above-presented examples do not confirm, however, the existence of a significant qualitative discrepancy between the attitudes adopted by the administrative courts in Poland and Czechia as to the enforcement of the ICESCR. Very similar lines of reasoning are evident in group C (on the interpretation process and direct applicability). What is particularly important is that the Czech courts expressed their

<sup>&</sup>lt;sup>71</sup> Wyrok WSA w Gliwicach [Judgment of the Voivodeship Administrative Court in Gliwice], 23 September 2009, II SA/Gl 582/09, LEX 631009; wyrok NSA [Judgment of the Supreme Administrative Court], 8 December 2010, II GSK 4/10, LEX 686784.

<sup>&</sup>lt;sup>72</sup> Wyrok NSA [Judgment of the Supreme Administrative Court], 1 March 2017, I OSK 2163/15, LEX 2277807.

<sup>&</sup>lt;sup>73</sup> Wyrok WSA we Wrocławiu [Judgment of the Voivodeship Administrative Court in Wrocław], 10 July 2008, IV SA/Wr 194/08, LEX 1077360; wyrok WSA we Wrocławiu [Judgment of the Voivodeship Administrative Court in Wrocław], 10 July 2008, IV SA/Wr 193/08, LEX 509288; wyrok WSA we Wrocławiu [Judgment of the Voivodeship Administrative Court in Wrocław], 10 July 2008, IV SA/Wr 192/08, LEX 509353.

<sup>&</sup>lt;sup>74</sup> Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 27 September 2016, 1 Ads 92/2016-23, para. 20; Rozsudek Nejvyššího správního soudu [Judgment of the Supreme Administrative Court], 27 September 2016, 1 Ads 94/2016-20, para. 19.

considerations on these matters more often, but – taking into account the overall number of cases adjudicated in administrative courts – these are still small numbers.

Surprisingly, the examination did not reveal significant discrepancies between the Czech and Polish courts in the way of adjudicating cases relating to ESC rights, although the concluding observations of the Committee, presented in the introductory part, implied otherwise. Indeed, it can be established that the ICESCR has been invoked far more frequently by the parties in Czechia. Nonetheless, this fact has not resulted in a qualitative change in terms of judicial treatment of the Covenant. The research even identified considerable similarities between these two legal orders. In both countries, the administrative courts rarely elaborate on the "justiciable dimensions" of Covenant rights in the justifications of their rulings, and when eventually discussing such dimensions they resort to indicating the "non-self-executing" and "programmatic" character of the provisions. Thus, the issue of judicial enforcement of ESC rights becomes easily simplified, which may lead to the parties becoming confused as to whether or not the ICESCR can be successfully invoked before the courts.

One could potentially assume that in these cases there were grounds for considering that the norms expressed in the Covenant were programmatic. However, this premise is unjustified because every right expressed therein has a "justiciable dimension". The presumption that some of these rights are justiciable and others are not would be incompatible with the nature of these norms. The provisions of the ICESCR might still be deemed irrelevant if they do not apply to a given situation. It can also occur that the individuals were attempting to derive unreasonable legal consequences from these provisions. However, this does not change the fact that every provision should be read in a way that can support the judicial enforcement of the rights. As outlined above, some administrative courts have made efforts to include the Covenant in the adjudication process, while others have largely omitted the potential of ESC rights for judicial practice.

# 3. FINDING BETTER METHODS OF ACHIEVING THE FULL REALISATION OF ESC RIGHTS

Based on the practices of the administrative courts in Poland and Czechia presented herein, it would be hard to argue that they have used all the available "appropriate means" to progressively achieve "the full realization" of the rights recognised in the Covenant. One of the factors that can potentially affect the approaches taken by the national courts is the fact that state authorities might tend to overtly question

<sup>75</sup> As described in Art. 2 of the Covenant.

the justiciability of ESC rights. To some extent, these reluctant approaches can be traced based on the statements provided in reports submitted to the Committee by the states parties. To provide an example, in the 2008 report, the Polish authorities referred to the ruling issued by the Polish Supreme Court on 8 February 2000, in which it was explicitly stated that "parties to national proceedings might not directly invoke the rights under the Covenant." It was also highlighted that the ICESCR is not directly applied by the Polish common courts. Although the Polish authorities did not directly elaborate on the attitudes of judges adjudicating in administrative courts, the statements presented within the reporting procedures provide some context on how the justiciability of these rights might be perceived in the domestic legal system.

Interestingly, the concept of judicial enforcement was not explicitly undermined in the reports submitted by Czechia. In 2001, the state authorities declared that the rights recognised under the ICESCR are protected primarily through constitutional complaints, which can be submitted to the Czech Constitutional Court. Most recently, Czechia underscored that ESC rights receive "the same level of protection as other fundamental rights and freedoms" and that the priority of the Covenant is guaranteed by the possibility of the Constitutional Court repealing contested provisions in case of non-conformity. Although these statements do not fully correspond to the actual chances of enforcing ESC rights in practice, they might reflect a greater willingness of the Czech administrative courts to discuss arguments concerning the Covenant.

Multiple deficiencies in the judicial enforcement of the ICESCR might be exacerbated by the rather general wording of the respective provisions of international treaties. However, over the years, the national courts of Poland and Czechia have successfully referred in their case law to international human rights law, especially the European Convention on Human Rights. This indicates that domestic courts are still willing to engage in the judicial treatment of international law, even though referring to it can pose challenges. In the case of the ICSECR, the limitation provisions in the constitutional acts and the efforts to safeguard the separation of powers

<sup>&</sup>lt;sup>76</sup> The fifth periodic report submitted by Poland on the implementation of the International Covenant on Economic, Social and Cultural Rights, 4 August 2008 (E/C.12/POL/5), para. 853.

<sup>&</sup>lt;sup>77</sup> *Ibidem*, para. 854.

<sup>&</sup>lt;sup>78</sup> The initial report submitted by the Czech Republic on the implementation of the International Covenant on Economic, Social and Cultural Rights, 25 May 2001 (E/1990/5/Add.47), para. 51.

<sup>&</sup>lt;sup>79</sup> The third report submitted by Czechia on the implementation of the International Covenant on Economic, Social and Cultural Rights, 2 December 2019 (E/C.12/CZE/3), para. 4.

<sup>80</sup> Ibidem, para. 5.

<sup>81</sup> D. Kosař, K. Šipulová, H. Smekal, L. Vyhnánek, J. Janovský, Domestic Judicial Treatment of European Court of Human Rights Case Law: Beyond Compliance, Routledge, Milton Park: 2020, pp. 81–232; A. Wiśniewski, The Impact of the European Convention of Human Rights on the Polish Legal System, 9(1) Polish Review of International and European Law 153 (2020), pp. 160–162.

when it comes to realising ESC rights additionally increase these difficulties. None-theless, there are methods that can help to enhance the enforcement of the ICESCR

The impediments to judicial enforcement of ESC rights in Czechia and Poland can be easily attributed to the constitutional provisions which make these clauses subject to criticism: Art. 81 of the Polish Constitution and Art. 41 of the Czech Charter. 82 Certainly, these provisions can increase the judges' and the parties' uncertainty regarding the scope in which the Covenant rights can be enforced before the courts. This is itself one of the worthy arguments for derogating these limitation provisions. However, any amendment in that regard would require a consensus of many political actors, which does not necessarily appear feasible. For this reason, it is justified to concentrate solely on the methods that remain within the competencies of the administrative courts.

The results outlined in Section 2 describe the first core problem – the relative scarcity of references to the ICESCR in the existing case law. This shortcoming is rather puzzling. Certainly, the administrative courts take decisions that affect the protection of ESC rights on a regular basis, even when relying mostly on statutory provisions. However, they do not necessarily acknowledge their role in enforcing the Covenant, which clearly arises from the prior analysis. This state of affairs can perpetuate the limited awareness of the Covenant among the judiciary, and can even lower awareness among the rightsholders. It is therefore essential that the respective provisions of the ICESCR are invoked in the decisions each time the court adjudicates a case that can potentially influence the parties' ESC rights (even if the party did not invoke the Covenant). Such a systematic change in the approach could bring about several positive effects:

- a. raising awareness among the parties and the general public of the Covenant rights
- b. ensuring the parties and the general public that a court has considered the international human rights standards while resolving a case
- c. making the administrative courts more "sensitive" to problems concerning the protection of ESC rights.

These references can matter even if an adjudicating bench is convinced that the final decision would remain the same without referring to international law. This

<sup>&</sup>lt;sup>82</sup> E.g. Z. Kędzia, Do We Need to Revise the Constitutional Charter of Rights?, 80(1) Ruch Prawniczy, Ekonomiczny i Socjologiczny 61 (2018), p. 76; CESCR, Concluding observations on the third periodic report of Czechia (E/C.12/CZE/CO/3), para. 4.

<sup>&</sup>lt;sup>83</sup> Over the years, the insufficient awareness of the Covenant has been classified as one of the primary concerns in the concluding observations of the Committee, and the recommendations often concentrate on raising this level of awareness. *E.g.* CESCR, *Concluding observations on the sixth periodic report of Poland* (E/C.12/POL/CO/6), paras. 5–6; CESCR, *Concluding observations on the third periodic report of Czechia* (E/C.12/CZE/CO/3), paras. 4–5.

practice can make it clear that deciding a case based on, for example, the statutory provisions on health care, is also a way of safeguarding the right of everyone to "the enjoyment of the highest attainable standard of physical and mental health", as outlined in Art. 12(1) ICESCR. However, the references to the Covenant rights should not be merely some "ornaments" added by the adjudicating court in its justification after the actual decision has been reached. These rights must be taken into account in the process of interpreting statutes and other acts adopted by the national authorities, as described in Section 1.

It would also be advisable that the administrative courts elaborate in their rulings on the extent to which the norms enshrined in the Covenant can be considered self-executing. While the obligation to take "steps" to achieve the full realisation of ESC rights rests primarily with the national parliaments, the court can still acknowledge that the ICESCR provisions are self-executing in some aspects. The opposite approach would be hard to reconcile with General Comment No. 9. The most difficult issue is determining the extent of this self-executing character of the Covenant. I would argue that all provisions of the Covenant may be deemed self-executing, in that they impose the obligation on the courts to take necessary steps within the limits of their competencies to protect the "minimum core" of the Covenant rights. 84 If the national law clearly infringes this core, the administrative court may be required to refuse to apply the respective national provisions. Such a "minimum core" approach should still be consistent with the obligations stemming from Art. 81 of the Polish Constitution and Art. 41 of the Czech Charter. The administrative courts are therefore obliged to take into account how these rights have been realised by the legislative bodies, thereby accepting a wider margin of appreciation as to the statutory framework in that regard. But if the law clearly deprives the individuals of the very core of their rights, the courts can rely on the ICESCR, acknowledging the precedence of international agreements before the statutes.<sup>85</sup>

Alternatively, the administrative courts should, at any time, consider referring the questions to the constitutional courts, which for years has been a rare practice as far as compliance with the ICESCR is concerned. In the case of Poland, this solution would not be currently effective due to serious doubts as to the lawfulness of the constitutional court. §6 In view of the fact that these doubts persist, the Polish

<sup>&</sup>lt;sup>84</sup> See generally K.G. Young, The Minimum Core of Economic and Social Rights: A Concept in Search of Content, (33)1 Yale Journal of International Law 113 (2008); Langford, King supra note 8, pp. 492–495.

<sup>&</sup>lt;sup>85</sup> This approach is still compatible with some views arising in the Czech case law; *e.g.* Rozsudek Krajského soudu v Brně [Judgment of the Regional Court in Brno], 10 October 2018, 33 Az 2/2018-53, para. 31. However, there is still little evidence of an actual acknowledgement by the administrative courts that some national legislation is incompatible with international obligations arising from the Covenant.

<sup>&</sup>lt;sup>86</sup> E.g. ECtHR, Xero Flor w Polsce sp. z o.o. v. Poland (App. No. 4907/18), 7 May 2021, paras. 290–291; ECtHR, M.L. v. Poland (App. No. 40119/21), 14 December 2023, paras. 173–174.

administrative courts may even consider abstaining from referring the questions to the body whose lawfulness is being questioned, and instead review the conformity of a given regulation with the ICESCR themselves.<sup>87</sup>

Last but not least, an underlying reason for the lingering attitudes of the administrative courts in Poland and Czechia towards the ICESCR seems to be a widespread view that the "matters involving the allocation of resources should be left to the political authorities rather than the courts." This notion is reasonably disputed by the Committee, <sup>88</sup> but has not yet been disputed so overtly by the administrative courts in both countries. As a matter of fact, it is overlooked that a substantial number of court rulings eventually cause the allocation or reallocation of resources. This is also the case when the courts interpret the national law in a way which conforms to international standards. Whether explicitly acknowledged or not, interpretations adopted by the administrative courts might, one way or another, influence public expenditures. It seems that accepting this existing influence can make the administrative courts more inclined to engage in deliberations on the extent of obligations stemming from the ICSECR, which has certainly been lacking for years in both jurisdictions.

The shift in the approaches taken by the administrative courts cannot be achieved without providing two cornerstones: adequate training for judges and increased awareness about the ICESCR among lawyers and the general public. The UN Committee has repeatedly recommended both Poland and Czechia to intensify efforts in this regard, which can be clearly seen from the subsequent concluding observations. <sup>89</sup> It must be still acknowledged that over the last decade, some steps have been taken in both countries. According to the third periodic report of Czechia, the Judicial Academy organised seminars on ESC rights for judges, prosecutors, assistants of judges, prosecutor assistants, trainee judges and trainee prosecutors. <sup>90</sup> Selected aspects of ESC rights protection are also covered during training courses organised by the Polish National School for the Judiciary and Public Prosecution. <sup>91</sup>

<sup>&</sup>lt;sup>87</sup> See generally P. Chybalski, The Problem of the So-called Dispersed Judicial Review of Parliamentary Acts in Poland – Traditions and Current Perspectives, in: M. Granat (ed.), Constitutionality of Law without a Constitutional Court, Routledge, London: 2023, pp. 48–64.

<sup>88</sup> See also Kratochvíl, supra note 31, pp. 1167–1669.

<sup>&</sup>lt;sup>89</sup> CESCR, Concluding observations on the third periodic report of Czechia (E/C.12/CZE/CO/3), para. 5; CESCR, Concluding observations on the second periodic report of the Czech Republic, (E/C.12/CZE/CO/2), para. 5; CESCR, Concluding observations on the initial report of the Czech Republic (E/C.12/1/Add.76), para. 45; CESCR, Concluding observations on the seventh periodic report of Poland (E/C.12/POL/CO/7), para. 5; CESCR, Concluding observations on the sixth periodic report of Poland (E/C.12/POL/CO/6), para. 6; CESCR, Concluding observations on the fifth periodic report of Poland (E/C.12/POL/CO/5), paras. 9–10; CESCR, Concluding observations on the fourth periodic report of Poland (E/C.12/1/Add.82), paras. 33, 56.

<sup>&</sup>lt;sup>90</sup> The third periodic report submitted by Czechia on the implementation of the International Covenant on Economic, Social and Cultural Rights, 2 December 2019 (E/C.12/CZE/3), para. 7.

<sup>&</sup>lt;sup>91</sup> The seventh periodic report submitted by Poland on the implementation of the International Covenant on Economic, Social and Cultural Rights, 3 December 2021 (E/C.12/POL/7), para. 2.

In 2018, the first Polish-language commentary on the ICESCR was published. The translation of the 2016 concluding observations was issued by the Polish Office of the Commissioner for Human Rights. Nevertheless, the findings of the UN Committee are not widely discussed in Poland. The last report concerning Poland received only limited media coverage. A similar issue concerning low awareness arises in Czechia. While there are some publications describing the Committee's activity aimed at the general public, the fact that the concluding observations are not consistently translated into Czech might create a significant barrier in the implementation process. The efforts of national human rights institutions, NGOs and the academic community are further hindered by the long-standing lack of coherent strategies among the Polish and Czech executives in promoting the ICESCR, which is also reflected in the failure to ratify the Optional Protocol to the Covenant.

Enhancing the quality and intensity of judicial training on ESC rights and raising awareness about the significance of the Covenant can be rightly seen as prerequisites for any developments in the ways in which members of the judiciary invoke the ICESCR. It is, therefore, reasonable to infer that the changes in the judicial treatment of this international agreement can be induced not only by judges, but also by other actors, such as NGOs disseminating the findings of the UN Committee, ombudspersons releasing statements on the potential of judicial enforcement of ESC rights and attorneys consistently invoking the provisions before the administrative courts.

<sup>&</sup>lt;sup>92</sup> Z. Kędzia, A. Hernandez-Połczyńska (eds.), Międzynarodowy Pakt Praw Gospodarczych, Socjalnych i Kulturalnych. Komentarz [International Covenant on Economic, Social and Cultural Rights: A Commentary], C.H. Beck, Warszawa: 2018.

<sup>&</sup>lt;sup>93</sup> Rekomendacje Komitetu Praw Gospodarczych, Społecznych i Kulturalnych ONZ dotyczące Polski [The Recommendations of the UN Committee on Economic, Social and Cultural Rights Concerning Poland], available at https://bip.brpo.gov.pl/pl/node/8934/revisions/8985/view (accessed 30 June 2025).

<sup>&</sup>lt;sup>94</sup> A. Ploszka, *Lista hańby. Komitet ONZ wskazuje, jak poprawić ochronę praw społecznych w Polsce* [The List of Shame: The UN Committee Indicates How to Improve the Protection of Social Rights in Poland], OKO.press, 21 October 2024, available at https://oko.press/komitet-onz-wskazuje-jak-poprawic-ochrone-praw-spolecznych (accessed 30 June 2025).

<sup>&</sup>lt;sup>95</sup> V. Nováková, Jak se daří ČR naplňovat Mezinárodní pakt o hospodářských, sociálních a kulturních právech? [How Is the Czech Republic Dealing with Implementing the International Covenant on Economic, Social and Cultural Rights?], Centrum pro lidská práva a demokracii, 29 July 2022, available at https://www.centrumlidskaprava.cz/jak-se-dari-cr-naplnovat-mezinarodni-pakt-o-hospodarskych-socialnich-kulturnich-pravech (accessed 30 June 2025); Mezinárodní pakt o hospodářských, sociálních a kulturních právech [The International Covenant on Economic, Social and Cultural Rights], Viáda České republiky, 6 November 2006, available at https://vlada.gov.cz/cz/ppov/rlp/dokumenty/zpravy-plneni-mezin-umluv/mezinarodni-pakt-o-hospodarskych--socialnich-a-kulturnich-pravech-19856/ (accessed 30 June 2025).

<sup>&</sup>lt;sup>96</sup> Ratification Status for the Optional Protocol to the International Covenant on Economic, Social and Cultural Rights, available at https://tbinternet.ohchr.org/\_layouts/15/TreatyBodyExternal/treaty.aspx (accessed 30 June 2025).

## CONCLUSIONS

Even though the UN Committee has evaluated the domestic application of the Covenant by the Czech courts more favourably than the activities of their Polish counterparts, this study leads to the conclusion that, in reality, members of the Czech administrative justice system have not developed distinctive methods for adjudicating cases related to ESC rights. Undeniably, parties to the proceedings before the Czech administrative courts are slightly more inclined to invoke the provisions of the ICESCR, and the Czech judges have more frequently addressed references to the international obligations arising from this agreement. However, this apparent trend does not translate into different approaches to judicial treatment of the Covenant in the two jurisdictions. Although the study covered all the rulings available in public databases, identifying an established practice of directly applying the Covenant poses significant challenges. Over the years, the adjudicating benches only occasionally used its provisions as an aid in interpreting national legislation.

The limitation provisions in the constitutional acts of both countries (Art. 81 of the Polish Constitution and Art. 41 of the Czech Charter) certainly make it more difficult to enforce rights recognised in the Covenant. This does not mean, however, that they are excluded from judicial protection. There are still multiple "steps" that administrative courts can and must take to progressively foster the full realisation of ESC rights. The first step might be to realise that their day-to-day practice involves resolving many cases concerning these rights. Invoking relevant rights in their justifications, at least to provide an interpretive background, will be indispensable any time a given right is at stake. Subsequently, it might be necessary to consider one of the actions available within the courts' competencies, such as relying on a self-executing provision if the core of a given right is endangered, or referring a problematic issue to the constitutional court. In any event, what should not be lacking is more engagement of the courts with deliberations on the extent of obligations arising from the ICESCR. Otherwise, the domestic application of the Covenant will still be listed as one of the primary areas of concern in Poland and Czechia.

The research also revealed that despite the high cognitive and practical value of the Committee's concluding observations, as secondary resources, they provide only limited insight into the practices of national authorities. It might therefore prove crucial to juxtapose the data already collected by the UN bodies with primary resources derived from specific jurisdictions. The remarks contained herein can thereby contribute to improving future research on ESC rights.

## Appendix 1.

Grupa A (Poland)			
Date	Court	Case number	Subject
5 September 2024	The Voivodeship Administrative Court in Gorzów Wielkopolski	I SA/Go 130/24	property tax
5 September 2024	The Voivodeship Administrative Court in Gorzów Wielkopolski	I SA/Go 131/24	property tax
5 September 2024	The Voivodeship Administrative Court in Gorzów Wielkopolski	I SA/Go 132/24	property tax
26 April 2023	The Voivodeship Administrative Court in Warsaw	VII SA/Wa 325/23	appointment of a theatre director
16 April 2022	The Supreme Administrative Court	III OSK 3754/21	social security bene- fits for former offi- cials of the People's Republic of Poland
14 September 2022	The Voivodeship Administrative Court in Kielce	II SA/Ke 295/22	removal from the register of residents
15 September 2020	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 539/20	outcome of the entrance examination for notarial training
23 March 2020	The Voivodeship Administrative Court in Warsaw	II SA/Wa 2460/19	habilitation pro- ceedings
19 September 2019	The Voivodeship Administrative Court in Warsaw	II SA/Wa 669/19	social security bene- fits for former offi- cials of the People's Republic of Poland
22 September 2017	The Voivodeship Administrative Court in Lublin	I SA/Lu 428/17	remission of tax arrears
15 November 2016	The Voivodeship Administrative Court in Warsaw	I SA/Wa 1388/16	child benefits
5 April 2016	The Voivodeship Administrative Court in Warsaw	II SAB/Wa 1012/15	access to public information
8 March 2016	The Voivodeship Administrative Court in Warsaw	IV SA/Wa 3315/15	temporary residence for a foreign na- tional
1 April 2015	The Supreme Administrative Court	I OSK 2774/14	habilitation pro- ceedings
4 September 2014	The Voivodeship Administrative Court in Gliwice	IV SA/Gl1119/13	tuition fees

Grupa A (Poland)			
Date	Court	Case number	Subject
12 September 2012	The Voivodeship Administrative Court in Rzeszów	II SA/Rz 559/12	care allowance
26 June 2012	The Supreme Administrative Court	II GSK 805/11	financial assistance for supporting farming
19 June 2012	The Voivodeship Administrative Court in Warsaw	VIISA/Wa437/12	products with psy- choactive effects
23 May 2012	The Supreme Administrative Court	I OSK 2179/11	family allowance
23 May 2012	The Voivodeship Administrative Court in Warsaw	VII SA/Wa 2906/11	products with psy- choactive effects
16 May 2012	The Voivodeship Administrative Court in Warsaw	VII SA/Wa 2824/11	products with psy- choactive effects
27 October 2009	The Supreme Administrative Court	II GSK 123/09	financial assistance for supporting farming
3 September 2009	The Voivodeship Administrative Court in Białystok	II SA/Bk 374/09	care allowance (question to the Constitutional Court)
3 September 2009	The Voivodeship Administrative Court in Białystok	II SA/Bk 373/09	care allowance (question to the Constitutional Court)
2 September 2009	The Voivodeship Administrative Court in Bydgoszcz	II SA/Bd 526/09	unemployment benefit
3 December 2008	The Voivodeship Administrative Court in Białystok	I SA/Bk 347/08	financial assistance for supporting farming
23 September 2008	The Supreme Administrative Court	I OSK 1511/07	periodical benefit
27 April 2007	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 95/07	periodical benefit
27 April 2007	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 96/07	targeted benefits
23 April 2007	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 73/07	registering as a solicitor
20 April 2007	The Supreme Administrative Court	I OSK 989/06	discharge from prison service

Grupa A (Poland)			
Date	Court	Case number	Subject
4 April 2007	The Voivodeship Administrative Court in Łódź	III SA/Łd 279/06	housing allowance
21 December 2006	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 795/06	periodical benefit
21 December 2006	The Voivodeship Administrative Court in Łódź	III SA/Łd 410/06	housing allowance
12 December 2006	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 794/06	periodical benefit
4 July 2006	The Voivodeship Administrative Court in Łódź	III SA/Łd 333/06	housing allowance
4 July 2006	The Voivodeship Administrative Court in Łódź	III SA/Łd 332/06	housing allowance
20 April 2006	The Supreme Administrative Court	I OSK 758/05	housing allowance
19 April 2006	The Voivodeship Administrative Court in Gdańsk	III SA/Gd 258/04	housing allowance
29 March 2006	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 78/05	targeted benefits
26 January 2006	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 1978/05	registering asa so- licitor
7 September 2005	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 593/05	registering new legal trainees
28 July 2005	The Voivodeship Administrative Court in Wrocław	II SA/Wr 2277/03	periodical benefit
5 April 2005	The Voivodeship Administrative Court in Łódź	III SA/Łd 721/04	housing allowance
16 March 2005	The Voivodeship Administrative Court in Łódź	II SA/Łd 1712/03	targeted benefits
14 March 2005	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 891/04	registering new legal trainees
1 March 2005	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 908/04	registering new legal trainees
23 December 2004	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 909/04	registering new legal trainees
4 August 2004	The Voivodeship Administrative Court in Warsaw	II SA 3690/02	registering new legal trainees
21 July 2004	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 890/04	registering new legal trainees

Grupa A (Poland)			
Date	Court	Case number	Subject
1 July 2004	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 749/04	registering new legal trainees
15 April 2004	The Voivodeship Administrative Court in Gdańsk	II SA/Gd 2301/01	unemployment benefit
17 May 2001	The Supreme Administrative Court	I SA/Po 480/00	payment with pre- war bonds (tax law)
2 April 2001	The Supreme Administrative Court	II SA 2692/99	registering new legal trainees
24 February 1989	The Supreme Administrative Court	I SA 1104/88	establishing schools

Group B (Poland)			
Date	Court	Case number	Subject
14 June 2024	The Supreme Administrative Court	II GSK 708/21	outcome of the entrance examination for notarial training
19 January 2024	The Supreme Administrative Court	I OSK 2429/22	care allowance
6 September 2022	The Voivodeship Administrative Court in Rzeszów	II SA/Rz 430/22	care allowance
17 May 2022	The Voivodeship Administrative Court in Lublin	III SA/Lu 60/22	vacating a service quarter
8 February 2022	The Supreme Administrative Court	I OSK 1036/21	care allowance
3 February 2021	The Voivodeship Administrative Court in Rzeszów	II SA/Rz 1149/20	care allowance
25 November 2020	The Supreme Administrative Court	I OSK 1472/20	care allowance
28 October 2020	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 227/20	unemployment benefit
22 November 2019	The Voivodeship Administrative Court in Warsaw	II SA/Wa 1228/19	social security benefits for former officials of the People's Republic of Poland
20 December 2018	The Supreme Administrative Court	II OSK 627/17	removal from the register of residents
1 March 2017	The Supreme Administrative Court	I OSK 2163/15	care allowance
23 November 2016	The Voivodeship Administrative Court in Cracow	III SA/Kr 1653/15	removal from the register of residents

Group B (Poland)			
Date	Court	Case number	Subject
17 May 2016	The Supreme Administrative Court	II GSK 2844/14	results of the bar examination
14 April 2016	The Supreme Administrative Court	I OSK 2493/14	vacating residential premises
24 July 2014	The Voivodeship Administrative Court in Warsaw	VI SA/Wa 526/14	results of the bar examination
4 April 2013	The Supreme Administrative Court	I OSK 918/12	discharge from the Internal Security Agency
23 May 2012	The Supreme Administrative Court	I OSK 2226/11	care allowance
20 December 2011	The Voivodeship Administrative Court in Warsaw	II SA/Wa 1980/11	discharge from the Internal Security Agency
21 June 2011	The Voivodeship Administrative Court in Lublin	III SA/Lu 138/11	scholarship for PhD students
21 January 2011	The Voivodeship Administrative Court in Białystok	I SA/Bk 252/10	financial assistance for supporting farming
8 December 2010	The Supreme Administrative Court	II GSK 4/10	licensing of drivers
10 March 2010	The Voivodeship Administrative Court in Białystok	I SA/Bk 585/09	financial assistance for supporting farming
23 September 2009	The Voivodeship Administrative Court in Gliwice	II SA/Gl 582/09	licensing of drivers
27 May 2009	The Supreme Administrative Court	I OSK 958/08	care allowance
27 May 2009	The Supreme Administrative Court	I OSK 957/08	family benefit
3 December 2008	The Voivodeship Administrative Court in Białystok	I SA/Bk 332/08	financial assistance for supporting farming
29 October 2008	The Voivodeship Administrative Court in Białystok	I SA/Bk 333/08	financial assistance for supporting farming
10 July 2008	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 192/08	targeted benefit
10 July 2008	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 193/08	health insurance contribution
10 July 2008	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 194/08	health care services

Group B (Poland)			
Date	Court	Case number	Subject
22 April 2008	The Voivodeship Administrative Court in Białystok	II SA/Bk 822/07	family benefit
22 April 2008	The Voivodeship Administrative Court in Białystok	II SA/Bk 823/07	care allowance
14 August 2007	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 249/07	unemployment status
15 May 2007	The Voivodeship Administrative Court in Łódź	III SA/Łd 573/06	housing allowance
22 February 2007	The Voivodeship Administrative Court in Gliwice	IV SA/Gl 238/06	family benefit
16 February 2007	The Voivodeship Administrative Court in Warsaw	VISA/Wa2089/06	registering as a solicitor
31 January 2007	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 849/06	targeted benefit
31 January 2007	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 850/06	targeted benefit
16 May 2006	The Supreme Administrative Court	I OSK 8/06	periodic benefit
24 February 2005	The Voivodeship Administrative Court in Łódź	II SA/Łd 1315/03	housing allowance
19 June 1997	The Supreme Administrative Court	V SA 1512/96	permanent residence for a foreign national

Group C (Poland)			
Date	Court	Case number	Subject
28 October 2020	The Voivodeship Administrative Court in Rzeszów	II SA/Rz 818/20	traineeship scholar- ships
28 October 2017	The Voivodeship Administrative Court in Poznań	II SA/Po 948/17	traineeship scholar- ships
18 October 2017	The Voivodeship Administrative Court in Poznań	II SA/Po 540/17	unemployment status
18 October 2015	The Supreme Administrative Court	II GSK 2910/14	retirement benefits
14 December 2011	The Voivodeship Administrative Court in Szczecin	II SA/Sz 931/11	licensing of drivers
13 October 2011	The Supreme Administrative Court	II GPS 1/11	licensing for taxi drivers

Group C (Poland)			
Date	Court	Case number	Subject
27 July 2011	The Voivodeship Administrative Court in Białystok	II SA/Bk 309/11	care allowance
26 July 2011	The Voivodeship Administrative Court in Białystok	II SA/Bk 412/11	family benefit
15 May 2009	The Voivodeship Administrative Court in Warsaw	III SA/Wa 644/09	exemption from court fees
11 May 2009	The Voivodeship Administrative Court in Warsaw	III SO/Wa 6/09	exemption from a filing fee
20 November 2008	The Voivodeship Administrative Court in Warsaw	III SA/Wa 1879/04	exemption from court fees
11 April 2008	The Voivodeship Administrative Court in Warsaw	III SA/Wa 558/08	exemption from court fees
15 March 2006	The Voivodeship Administrative Court in Cracow	III SA/Kr 63/04	discharge from a prison service
4 January 2006	The Voivodeship Administrative Court in Wrocław	IV SA/Wr 175/04	a fine for not ensur- ing attendance at school
22 May 2000	The Supreme Administrative Court	II SA 2725/99	registering new legal trainees
23 March 1999	The Supreme Administrative Court	II SA 202/99	registering new legal trainees

## Appendix 2.

Group A (Czechia)			
Date	Court	Case number	Subject
7 November 2024	The Municipal Court in Prague	19 Az 24/2024 - 66	international pro- tection
10 January 2024	The Regional Court in Ústí nad Labem	75 Ad 2/2023 - 50	care allowance
27 January 2022	The Regional Court in Brno	30 Ad 13/2020 - 64	military service
14 January 2022	The Municipal Court in Prague	9 A 86/2020 - 138	compensation for damages
16September 2021	The Supreme Administrative Court	6 Ao 27/2021 - 40	COVID-19 pan- demic measures
22 July 2021	The Supreme Administrative Court	2 Ao 2/2021 - 44	COVID-19 pan- demic measures
22 June 2021	The Supreme Administrative Court	2 Ao 3/2021 - 105	COVID-19 pan- demic measures

Group A (Czechia)			
Date	Court	Case number	Subject
7 June 2021	The Supreme Administrative Court	1 Azs 41/2021 - 29	international pro- tection
17 March 2020	The Municipal Court in Prague	10 Ad 4/2019 - 61	health insurance
13 January 2020	The Regional Court in Ústí nad Labem	42 Az 8/2018 - 61	international pro- tection
12 December 2019	The Supreme Administrative Court	9Ads 214/2018-63	health insurance
29 August 2019	The Municipal Court in Prague	10 Ad 5/2017 - 45	military service
8 February 2018	The Municipal Court in Prague	8 A 182/2016 - 80	birth registration
7 February 2018	The Supreme Administrative Court	5 Azs 295/2017-20	international pro- tection
7 June 2017	The Regional Court in Brno	41 Ad 13/2016-88	social security
29 July 2015	The Regional Court in Brno	41 A 52/2014 - 33	housing allowance
29 May 2015	The Regional Court in Plzeň	30 A 31/2014 - 73	exclusion from the university
27 May 2015	The Supreme Administrative Court	3 Azs 264/2014-25	administrative expulsion
27 March 2015	The Regional Court in Brno	22 Az 1/2015 - 33	international pro- tection
11 March 2015	The Regional Court in Brno	41 Az 11/2014 - 51	international pro- tection
25 February 2015	The Regional Court in Brno	33 A 11/2014 - 60	housing allowance
17 April 2014	The Supreme Administrative Court	4 Ads 27/2014 - 28	health insurance
17 April 2014	The Supreme Administrative Court	4Ads113/2013-45	social security
24 April 2013	The Supreme Administrative Court	6 Ads 123/2012-76	extraordinary immediate assistance
31 January 2013	The Regional Court in Ústí nad Labem	78 Ad 29/2011 - 107	social benefits
31 January 2013	The Regional Court in Ústí nad Labem	78 Ad 30/2011 - 134	social benefits
11 November 2011	The Supreme Administrative Court	4 Ads 141/2011-83	social benefits
31 October 2011	The Supreme Administrative Court	4 Ads 79/2011 - 115	social benefits
31 October 2011	The Supreme Administrative Court	4 Ads 130/2011 - 119	social benefits
31 May 2011	The Regional Court in Ústí nad Labem	16Cad61/2008-52	social benefits

Group A (Czechia)			
Date	Court	Case number	Subject
24 March 2010	The Supreme Administrative Court	2 Ans 1/2010 - 32	housing
28 August 2009	The Supreme Administrative Court	7 As 29/2008 - 104	dissolving a civic association
29 April 2009	The Supreme Administrative Court	4 Ads 79/2008 - 61	noise limits
29 December 2008	The Supreme Administrative Court	4Ads128/2008-42	social security
31 October 2008	The Supreme Administrative Court	4 Ads 49/2008 - 73	noise limits
18 September 2008	The Supreme Administrative Court	4Ads 106/2008-34	social security
31 March 2008	The Supreme Administrative Court	4 Ads 2/2008 - 66	social benefits
31 March 2008	The Supreme Administrative Court	4 Ads 3/2008 - 61	social benefits
31 March 2008	The Supreme Administrative Court	4 Ads 88/2007 - 62	social benefits
5 August 2003	The Supreme Administrative Court	4 Ads 35/2003 - 28	social security

Group B (Czechia)			
Date	Court	Case number	Subject
24 April 2024	The Supreme Administrative Court	7 Ads 67/2023 - 17	housing allowance
11 August 2023	The Supreme Administrative Court	2 As 241/2022 - 74	health services
30 May 2023	The Supreme Administrative Court	3 As 370/2020 - 33	housing
29 August 2022	The Regional Court in Brno	29Ad11/2020-63	military service
2 August 2022	The Regional Court in Brno	29 Ad 9/2020 - 68	military service
2 August 2022	The Regional Court in Brno	29Ad12/2020-66	military service
29 June 2022	The Regional Court in Brno	29Ad10/2020-74	military service
28 April 2022	The Regional Court in Brno	62 Ad 9/2020 - 69	military service
28 April 2022	The Regional Court in Brno	62 Ad 10/2020-69	military service
28 April 2022	The Regional Court in Brno	62Ad11/2020-64	military service
15 March 2022	The Municipal Court in Prague	19 Ad 19/2020 - 26	unemployment benefits
17 February 2022	The Regional Court in Brno	30 Ad 10/2020-42	military service
31 January 2022	The Regional Court in Brno	30 Ad 11/2020 - 44	military service
31 January 2022	The Regional Court in Brno	30 Ad 12/2020-44	military service
21 December 2021	The Supreme Administrative Court	4 As 171/2021 - 49	registering at school

Group B (Czechia)			
Date	Court	Case number	Subject
10 November 2021	The Supreme Administrative Court	2 Ao 10/2021 - 125	COVID-19 pan- demic measures
26 October 2021	The Regional Court in Brno	31 Ad 9/2020 - 59	military service
26 October 2021	The Regional Court in Brno	31 Ad 10/2020 - 60	military service
26 October 2021	The Regional Court in Brno	31 Ad 11/2020 - 59	military service
27 September 2021	The Regional Court in Plzeň	60 Az 8/2021 - 60	subsidiary protec- tion
23 June 2021	The Supreme Administrative Court	8 Ao 16/2021 - 124	COVID-19 pan- demic measures
26 May 2021	The Municipal Court in Prague	15 A 75/2020 - 42	registering at school
9 April 2021	The Regional Court in Plzeň	60 Az 8/2021 - 25	subsidiary protection
15 February 2021	The Supreme Administrative Court	4 Azs 325/2020-29	international pro- tection
30 November 2020	The Regional Court in Hradec Králové –the branch in Pardubice	50 Az 2/2020 - 82	international pro- tection
11 November 2020	The Regional Court in Ústí nad Labem	15 A 118/2018 - 130	housing
26 October 2020	The Municipal Court in Prague	5 A 192/2017 - 76	registering at school
8 October 2020	The Regional Court in Brno	62A35/2020-186	protection of national minorities
30 June 2020	The Supreme Administrative Court	7 As 40/2019 - 32	housing
29 March 2019	The Supreme Administrative Court	5 Ads 89/2018 - 20	housing allowance
19 December 2018	The Regional Court in Ostrava – the branch in Olomouc	65 A 60/2018 - 69	housing
10 October 2018	The Regional Court in Brno	33 Az 2/2018 - 53	international pro- tection
29 May 2018	The Regional Court in Ústí nad Labem	15 A 52/2018 - 59	temporary residence permit
28 June 2017	The Municipal Court in Prague	5 A 145/2015 - 49	social benefits
30 May 2017	The Regional Court in Hradec Králové	43 Az 26/2016 - 57	international pro- tection
27 September 2016	The Supreme Administrative Court	1 Ads 92/2016 - 23	housing allowance
27 September 2016	The Supreme Administrative Court	1 Ads 94/2016 - 20	housing allowance
11 August 2016	The Supreme Administrative Court	5 Ads 181/2014-21	social benefits
24 June 2016	The Regional Court in Prague	47 A 2/2014 - 133	odour emissions

Group B (Czechia)			
Date	Court	Case number	Subject
27 April 2016	The Supreme Administrative Court	1 Azs 76/2016 - 27	international pro- tection
8 April 2016	The Regional Court in Hradec Králové	32 Az 20/2015 - 43	international pro- tection
7 March 2016	The Regional Court in Hradec Králové	29 Az 13/2015 - 44	international pro- tection
4 March 2016	The Regional Court in Hradec Králové	32 Az 8/2015 - 43	international pro- tection
24 February 2016	The Regional Court in Brno	31 A 53/2014 - 95	entrance exams for a university
10 February 2016	The Regional Court in České Budějovice	10 A 21/2015 - 50	administrative of- fence in the area of remuneration
27 January 2016	The Supreme Administrative Court	4 Ads 85/2015 - 57	social services
22 October 2015	The Regional Court in Prague	48 A 27/2015 - 98	odour emissions
19 September 2014	The Supreme Administrative Court	6 As 33/2013 - 50	school exams
20 June 2013	The Supreme Administrative Court	4 Azs 12/2013 - 38	international pro- tection
21 February 2013	The Regional Court in Ostrava – the branch in Olomouc	73 Ad 23/2011 - 36	housing allowance
18 February 2013	The Municipal Court in Prague	11 A 131/2012 - 38	school exams
4 April 2012	The Supreme Administrative Court	3 Ads 72/2011 - 88	appointment to a position in Police service
8 July 2011	The Supreme Administrative Court	3 Ads 61/2011 - 36	housing allowance
9 February 2011	The Supreme Administrative Court	3Ads156/2010-53	housing allowance
22 December 2010	The Municipal Court in Prague	9 Ca 234/2009 - 39	appointment to a position of cus- toms officer
24November 2010	The Supreme Administrative Court	3 Ads 98/2010 - 56	housing allowance
18 November 2009	The Supreme Administrative Court	4 Azs 50/2009 - 75	international protection
18 December 2008	The Supreme Administrative Court	7 As 21/2008 - 101	long-term residence permit
31 May 2006	The Supreme Administrative Court	4 As 38/2004 - 116	school facilities

Group B (Czechia)			
Date	Court	Case number	Subject
15 December 2005	The Supreme Administrative Court	7 Azs 305/2004-61	asylum
20 July 2005	The Supreme Administrative Court	5 Azs 87/2005 - 43	asylum
19 January 2005	The Supreme Administrative Court	5 A 18/2002 - 54	military service
19 January 2005	The Supreme Administrative Court	7 A 142/2002 - 72	military service

Group C (Czechia)			
Date	Court	Case number	Subject
7 December 2022	The Supreme Administrative Court	10As 320/2020-58	registering at school
15 June 2022	The Municipal Court in Prague	14 A 101/2021 - 248	climate protection
31 May 2022	The Regional Court in Brno	41 Az 20/2021 - 39	international pro- tection
30 October 2020	The Regional Court in Ostrava – the branch in Olomouc	72 Ad 17/2019-24	care allowance
22 May 2020	The Supreme Administrative Court	3 As 90/2018 - 31	housing
13 May 2020	The Municipal Court in Prague	10 A 148/2018 - 65	registration of a primary school
29 April 2020	The Supreme Administrative Court	3 Ads 91/2018 - 32	housing
23 April 2020	The Supreme Administrative Court	5 Azs 189/2015 - 127	asylum
27 March 2020	The Supreme Administrative Court	5 Ads 131/2018-53	health insurance
31 January 2020	The Regional Court in Ostrava – the branch in Olomouc	72 Ad 44/2018-28	care allowance
9 May 2019	The Supreme Administrative Court	3 Ads 151/2016 - 117	social services
25 April 2019	The Supreme Administrative Court	8 Ads 271/2018 - 34	social services
20 August 2018	The Municipal Court in Prague	13 A 69/2018 - 24	administrative expulsion
25 June 2018	The Municipal Court in Prague	13 A 56/2018 - 27	administrative expulsion
21 June 2018	The Municipal Court in Prague	14Ad13/2017-50	health insurance
31 May 2018	The Municipal Court in Prague	13 A 35/2018 - 24	administrative expulsion

Group C (Czechia)			
Date	Court	Case number	Subject
19 March 2018	The Regional Court in Hradec Králové – the branch in Pardubice	52Ad12/2017-89	employment-relat- ed fines
11 January 2018	The Municipal Court in Prague	10 Ad 18/2014 - 86	permanent resi- dence permit
10 October 2017	The Regional Court in Prague	46 Az 19/2016 - 29	international pro- tection
13 June 2016	The Regional Court in Prague	46 A 91/2015 - 89	housing
13 May 2016	The Supreme Administrative Court	6 As 84/2016 - 12	legal aid (proceedings concerning housing supplement)
19 December 2014	The Regional Court in Hradec Králové – the branch in Pardubice	52 A 87/2014 - 71	permanent resi- dence permit
19 December 2014	The Regional Court in Hradec Králové – the branch in Pardubice	52 A 103/2014 - 47	permanent resi- dence permit
30 October 2014	The Supreme Administrative Court	4 Ads 134/2014 - 29	personal assistance services
28 February 2014	The Supreme Administrative Court	5 Afs 72/2012 - 95	tax law (real estate)
29 August 2013	The Supreme Administrative Court	4 Ads 31/2013 - 18	pension benefits
22 March 2013	The Supreme Administrative Court	5 Afs 71/2012 - 37	tax law (real estate)
13 March 2013	The Supreme Administrative Court	5 Afs 73/2012 - 41	tax law (real estate)
25 August 2011	The Supreme Administrative Court	3 Ads 130/2008 - 204	pension benefits
21 July 2009	The Supreme Administrative Court	6 Ads 88/2006 - 132	social security
16 April 2008	The Supreme Administrative Court	1 Afs 62/2008 - 93	tax law (real estate)
28 December 2007	The Supreme Administrative Court	8 Afs 141/2006 - 77	tax law (real estate)
13 December 2007	The Supreme Administrative Court	8 Afs 9/2007 - 128	tax law (real estate)
13 December 2007	The Supreme Administrative Court	8 Afs 10/2007 - 126	tax law (real estate)
13 December 2007	The Supreme Administrative Court	8 Afs 11/2007 - 128	tax law (real estate)
13 December 2007	The Supreme Administrative Court	8 Afs 139/2006 - 68	tax law (real estate)

Group C (Czechia)			
Date	Court	Case number	Subject
9 November 2007	The Supreme Administrative Court	5 Afs 182/2006 - 139	tax law (real estate)
8 November 2007	The Supreme Administrative Court	7 Afs 190/2006 - 73	tax law (real estate)
26 October 2007	The Supreme Administrative Court	8 Afs 140/2006 - 77	tax law (real estate)
19 September 2007	The Supreme Administrative Court	1 Afs 128/2006 - 74	tax law (real estate)
19 September 2007	The Supreme Administrative Court	1 Afs 143/2006-68	tax law (real estate)
28 August 2007	The Supreme Administrative Court	2 Afs 212/2006 - 147	tax law (real estate)
31 July 2006	The Supreme Administrative Court	A 2/2003 - 73	access to information
27 January 2006	The Supreme Administrative Court	4 Ads 23/2005 - 50	social security
25 January 2006	The Supreme Administrative Court	4 Ads 5/2005 - 45	social security
26 October 2005	The Supreme Administrative Court	3 Ads 2/2003 - 112	social security
23 February 2005	The Supreme Administrative Court	6 Ads 62/2003 - 31	social security